12 November 2026

SCRUTINY COMMITTEE MEETING – 25 NOVEMBER 2026

A meeting of the Scrutiny Committee will be held at 6pm on Wednesday 25 November 2026, in the Council Chamber at the Town Hall, Rugby.

Members of the public may view the meeting via the livestream on the Council's website.

Dan Green
Chief Executive

A G E N D A

PART 1 – PUBLIC BUSINESS

1. Minutes

   To approve the minutes of the meeting on 17 September 2026

2. Apologies

3. To receive apologies for the meeting

   Declarations of Interest

   To receive declarations of
   disclosable pecuniary interests as defined by the Council's Code of Conduct for Councillors;

   other registrable interests as defined by the Council's Code of Conduct for Councillors; and

   non-registrable interests as defined by the Council's Code of Conduct for Councillors.

   Note: Councillors are reminded that they should declare the existence and nature of their interests at the commencement of the meeting (or as soon as the interest becomes apparent). If that interest is a disclosable pecuniary interest, the Councillor must withdraw from the room unless one of the exceptions applies.

4. Crime and Disorder

5. The Community Infrastructure Levy

6. Works Service Unit – To Follow

Membership of the Committee:

Councillors Kedward (Chair), Downes, Henderson, U Mistry, New, Pullin, Thompson, Trimble and Willis.

If you have any general queries with regard to this agenda please contact Lesley Campell, Senior Democratic Services Officer by email lesley.campbell@rugby.gov.uk. Any specific queries concerning reports should be directed to the listed contact officer.

MINUTES OF SCRUTINY COMMITTEE

17 SEPTEMBER 2026

PRESENT:

Members of the Committee:
Councillors Kedward (Chair), Downes, Henderson, U Mistry, New, Pullin, Thompson, Trimble and Willis

Also Present:
Councillor Robinson (Leader of the Council), Councillor Roodhouse (Deputy Leader of the Council) and Councillor McKenzie (Portfolio Holder for Growth and Investment)

Officers:
Dan Green (Chief Executive), John Murphy (Chief Officer for Legal and Governance), Andrew Grant (Strategic Director – Operations and Transformation), Nicola Smith (Strategic Director – Place), Lesley Campbell (Senior Democratic Services Officer) and Linn Ashmore (Democratic Services Officer)

12. MINUTES

The minutes of the meetings held on 15 January, 19 March, 21 May and 16 July 2026 were approved.

13. APOLOGIES

There were none.

14. DECLARATIONS OF INTERST

There were no declarations of interest.

15. TRANSFORMATION PROGRAMME 2026/27

In accordance with the Council's Constitution, the call-in procedure for Cabinet decisions was activated. The Committee considered the Cabinet decision relating to item 5 of the agenda for the meeting held on 3 August 2026.

The Leader and Deputy Leader of the Council attended the meeting and answered questions from the Committee. The Chief Executive also attended and addressed the Committee.

The Leader and Deputy Leader of the Council introduced the report and gave a brief overview including the following key points:

- There was already a budget allocated for transformation. The Cabinet report was designed to give transparency to key projects requiring transformation. The work would dovetail with the process for Local Government Reorganisation (LGR).
- The aim was to define services that require transformation, identify risks and ensure the Council was ready for LGR.

- The report set out the focus and methodology. It was a skeleton report that required details to be added.
- It was important that safe and legal services were provided. Some of the work would come through the Rugby Future Governance Committee.
- The report identified that a new Leadership Team had been established and they were involved in formulating the content of the report.

In response to questions and comments raised by the Committee, the following points were made:

In response to a question regarding the timing of the progress reporting to Cabinet, each project would have the correct level of reporting to Cabinet Members. The Leader undertook to work with the Strategic Director to consider how to give greater visibility to that and provide assurance to all Members. The portfolio holders were involved in regular meetings and discussions on their particular elements. Tracking was important but it was more beneficial to view trends over a quarterly timeline. Information would also pass through the Rugby Future Governance Committee.

There was some uncertainty on the future of LGR but this would not affect the progress of the necessary workstreams. It was important to be proactive.

Regardless of LGR, these were high-priority projects. Waste and recycling was one key service. Irrespective of the future of LGR, this was a key piece of work. There was a challenging Medium Term Financial Plan and it was important to look at this in the context of LGR and whether it would continue. The focus would continue on the transformation efforts.

There was an expectation that the Senior Leadership Team would deliver on the projects within the transformation programme and make improvements to the service areas. Safe and legal services were needed that were financially efficient and operated within the set performance framework.

Any Member was welcome to look at the project briefs and discuss those with the portfolio holders.

Workforce resilience, to include supporting staff, releasing talent and retaining and acquiring the best staff within a challenging market was important. A workforce resilience report was due to be submitted to the Rugby Future Governance Committee in October, and a wider detailed report would be submitted to a future meeting of Cabinet.

There would be appropriate frequency tracking. Most of the work would be carried out behind the scenes. Ways to provide greater visibility for Members to allow greater assurance would be considered. It was anticipated this would be included in the Project Initiation Documents (PIDs).

Intended outcomes and intended benefits would be tracked. For some projects there could be additional learning which could result in new policies. Good project management methodologies would be followed.

The report was called in before the PIDs could be produced. The PIDs were developed prior to the Cabinet meeting but not all were fully completed. They would be available for review by all Members. The call in had resulted in the work being paused.

Business critical or health and safety related matters had continued but other workstreams were paused at the point of the call in. The original expectation

was to report back to Cabinet in September. Work could be revived on the basis of the outcome of the call in.

A possible arithmetic error in the budget allocation figures would be checked with the S151 Officer.

The figures contained in the report do not relate to town centre regeneration. Each project was costed on a case-by-case basis. Officers could be requested to provide greater transparency on whether resources were coming from internal or external sources. Acquiring the most appropriate and accurate advice would be a saving in the long run. The cap would be the budget. It was not possible to set an arbitrary cap as decisions needed to be evidence based.

Details would be incorporated into the PIDs. There would be certain external specialist support required that would be sourced under procurement policies. There would be occasions where independent oversight was required as the council should not be evaluating its own performance.

There were a range of Standing Orders in place that required opportunities to report on external spending, including the Contract Standing Orders.

Members were invited to feedback with any comments or suggestions.

The Committee considered the two options available:

(a) that it concurs with the decision of Cabinet, in which case the decision stands and becomes effective from this meeting; or

(b) that the decision be referred back to Cabinet for reconsideration, setting out in writing the nature of the committee's concerns.

RESOLVED THAT – the decision of Cabinet be concurred.

16. TOWN CENTRE REGENERATION DELIVERY PLAN

In accordance with the Council's Constitution, the call-in procedure for Cabinet decisions was activated. The Committee considered the Cabinet decision relating to item 4 of the agenda for the meeting held on 3 August 2026.

The Portfolio Holder for Growth and Investment and the Chair of the Town Centre Regeneration Working Group attended the meeting and answered questions from the Committee. The Strategic Director for Place also attended and addressed the Committee.

The Portfolio Holder for Growth and Investment gave a brief introduction to the report covering the following key points:

The delivery plan builds on the Town Centre Regeneration Strategy published in 2022. It was an aspirational document with no decision-making power.

The delivery plan sets out the vision for the town centre. Most of the assets were not in the ownership of Rugby Borough Council. Possible development opportunities were being explored for sites such as Rugby Central, the Brotherhood House, the assets around St Andrew's Church, and the redevelopment of North Street.

It sets out a vision about attracting inward investment including Government grants through a process of review and scrutiny and planning. Any use of Council owned assets would be subject to Cabinet and Council approval.

Place branding and wayfinding were part of the 2022 strategy document and those the workstreams have now come forward. It was a big web of parts that all together transform what is happening in the town centre.

The place branding was available for everyone, and its use was being encouraged to provide a uniformed look in the town centre.

Rugby Borough Council (RBC) was a large provider of car parking in town centre and on street parking was provided by Warwickshire County Council (WCC). The remainder included the Swan Centre and Rugby Central.

The 2022 strategy proposed closing all RBC owned car parks except for Little Church Street. Based on over supply, inefficiency and poor quality, it was originally proposed to move it to peripheral car parks. Following review it was decided to retain the John Barford Car Park. At the moment the data was being interrogated.

No car parking would be lost at this stage. Any proposal to change the use of any car park would require the approval of Planning Committee, Cabinet and Council. This included the provision of a cut through Chestnut Fields Car Park. The same applies to the aspiration to develop a cultural quarter.

The Motion to Council on free car parking was also a consideration.

A report was being commissioned to look at the trends of car parking in the town centre carried out by an external consultant. Decisions would be evidence based.

Equality and diversity sat at the core but there may be opportunities of further raising awareness.

Meanwhile use covers the events in the town centre aimed at meeting the needs of all people.

The shop front grants would help improve the exterior of store, particularly in the Sheep Streed and High Street area. The appearance of the public and showing off the architecture would make it a place people want to spend time.

Rugby has been a fast-growing town. Lots of people made Rugby their home and they don't necessarily know the town centre. There was more emphasis on providing a different offering and help support to the town centre. Bringing people into areas of the town would allow retail to follow as there would be footfall.

The support of WCC was needed. The block paving in the town centre was technically safe, but it was not an attractive space. WCC do not have a budget to improve it. Being safe and legal and being attractive were different.

Public toilets were expensive to operate and there were facilities in the town centre and Rugby Central. Additional facilities would be both a financial and anti-social behaviour issue. Unmanned toilets attract problems, but manned toilets come at considerable cost.

The delivery plan encompasses the town for marketing purposes to encourage investment. It was developed through the cross-party Town Centre Regeneration Working Group. The working group sought to operate in a cross-party manner looking at tasks on a more strategic level.

Below the strategic level sits a sub section of projects. Changing rooms and toilets was a discussion for all stakeholders including retailers.

The underlying element was how to increase footfall.

Sunday has become a busy day with families visiting the town centre. This may be the best day for retailers to consider opening.

There was a paper due to Cabinet on wayfinding. This covers the journey from the train station to the town centre.

The wider strategic regeneration and operation elements underpin that. The Town Centre Regeneration Working Group wants to move at pace at officer and portfolio holder level. The next step was for officers take back a document to the Town Centre Regeneration Working Group setting out the sites and priorities to allow officers to work within including some quicker wins and long-term solutions.

There was £10m to run a training campus in the town centre for a six year period, either procuring or leasing a building and money towards operating the facility. This was not enough to cover the cost of The Lawn and The Retreat. The money was ring fenced to be spent in the town centre.

RBC does not own Rugby Central or the Brotherhood House. The aim was to attract external investment. Any money spent would have to follow all due diligence checks. RBC may end with LGR but there will be a successor authority that has an interest in the town centre. WCC was looking for grant funding to improve the area around the train station. This will be going out to consultation later in the year.

The delivery plan was commissioned with Saville's who are one of the leading property experts with a wealth of data at their disposal. This project had a multi-disciplinary team to produce the document. This was commissioned in July 2025 when LGR was known. There was a great degree of confidence in the abilities of Saville's.

Local authorities can borrow money at better rates. That would not be permitted until after all the correct democratic and governance processes were followed.

The working group works in a confidential way and allows Members from all groups to be involved in those discussions. All working group members should be feeding that information across the rest of their political groups.

Structural Changes Orders were originally expected in November. The ambitions were not being scaled back. Work on projects would continue and would be modified along the way. At the point of LGR the baton would be passed to the successor authority.

The Committee considered the two options available:

(a) that it concurs with the decision of Cabinet, in which case the decision stands and becomes effective from this meeting; or

(b) that the decision be referred back to Cabinet for reconsideration, setting out in writing the nature of the committee's concerns.

RESOLVED THAT – the decision of Cabinet be concurred.

17. OVERVIEW AND SCRUTINY WORK PROGRAMME

The Committee received a report (Part 1 – agenda item 6) regarding the overview and scrutiny work programme.

It was agreed that an item on fly tipping be included on the work programme.

RESOLVED THAT – the work programme be agreed subject to the inclusion of an item on fly tipping and regular updates on LGR.

CHAIR

Agenda No 4

AGENDA MANAGEMENT SHEET

Report Title:	Community Safety: Annual Report 2025/26, Partnership Plan 2025-2029 and Town Centre Update
Name of Committee:	Scrutiny Committee
Date of Meeting:	19 November 2026
Contact Officer:	Paul Pritchett, Environmental Health and Community Safety Manager
Local Government Reorganisation Implications:	None specific to this report. Local Government Reorganisation proposals for Warwickshire are currently paused pending the Government-wide review announced on 7 September 2026. The Community Safety Partnership continues to operate under its existing statutory arrangements.
Financial Implications:	None arising from this report, which is for noting. The Town Centre CCTV Upgrade Programme is a £400,000 capital project. The Rugby Summer Youth Hub was funded by £15,000 of Home Office Serious Violence Duty grant awarded to the Community Safety Partnership. The Council contributed £1,250 towards the WRCI town centre radio scheme.
Risk Management/Health and Safety Implications:	None arising from this report.
Environmental Implications:	None arising from this report. The Summer Youth Hub reused an empty town centre unit and donated equipment. The CCTV upgrade renews existing camera infrastructure.
Legal Implications:	The Committee is carrying out its statutory role under section 19 of the Police and Justice Act 2006 to review the work of the Rugby Community Safety Partnership. The Rugby Community Safety Partnership Plan 2025-2029 will be taken through the Council's governance arrangements for formal adoption.
Equality and Diversity:	No specific implications. Hate crime and the needs of young people are priorities in the Partnership Plan. The Summer Youth Hub was

	free and open to all young people aged 11 and over.
Options:	The Committee can note the report as presented, or note it subject to specific clarification or further information being provided on any aspect of the Partnership's 2025/26 performance, the Partnership Plan 2025-2029, or the town centre work described.
Recommendation:	The Committee is asked to: (1) note the Community Safety Annual Report 2025/26 (Appendix 1); (2) comment on the Rugby Community Safety Partnership Plan 2025-2029 (Appendices 2a and 2b) ahead of its formal adoption; and (3) note the town centre work set out in section 5, including the Summer Youth Hub (Appendices 3a and 3b).
Reasons for Recommendation:	Section 19 of the Police and Justice Act 2006 requires the Committee to review the decisions and actions of the responsible authorities in relation to their crime and disorder functions at least once a year. This report discharges that duty for 2025/26, gives the Committee the opportunity to comment on the Partnership Plan before it is adopted, and highlights positive town centre work.

Agenda No 4

Scrutiny Committee - 19 November 2026

Community Safety: Annual Report 2025/26, Partnership Plan 2025-2029 and Town Centre Update

Report of the Strategic Director of Communities

Summary
This report brings together the Community Safety Annual Report 2025/26 (Appendix 1), the pre-scrutiny of the Rugby Community Safety Partnership Plan 2025-2029 (Appendices 2a and 2b), and positive work in Rugby town centre, including the Town Centre CCTV Upgrade Programme, the WRCI town centre radios and the Rugby Summer Youth Hub (Appendices 3a and 3b).

1. Purpose of the Report

1.1 This report introduces three items for the Committee: the Community Safety Annual Report 2025/26 (Appendix 1), the Rugby Community Safety Partnership Plan 2025-2029 (Appendices 2a and 2b), and a short update on positive work in Rugby town centre.

1.2 The Annual Report is submitted so that the Committee can carry out its statutory review of the Community Safety Partnership under section 19 of the Police and Justice Act 2006. It represents the work of all Partnership members.

2. Community Safety Annual Report 2025/26

2.1 The Annual Report (Appendix 1) sets out the Partnership's performance and priorities, including anti-social behaviour, graffiti removal, fly-tipping, domestic abuse and the projects delivered during the year.

2.2 Headline points from the year include:

(a) Recognition: Home Office statistics published in August 2026 confirmed Rugby as the safest place in Warwickshire, at 55.1 offences per 1,000 people.

(b) Young people: violence with injury involving under-18 suspects fell by 45.3% across the year, and Operation Cambrose, a multi-agency response to escalating town centre youth anti-social behaviour, led to 38 of the 54 young people identified having no further incidents and secured the first youth-related Criminal Behaviour Order in Warwickshire.

(c) Reoffending: 18.5% of Rugby offenders reoffended within twelve months, compared with 22.9% across the county.

(d) Areas to watch: recorded domestic abuse offences rose by 11.3%, anti-social behaviour volumes rose from 922 to 1,536, and bicycle theft, arson and criminal damage have all increased and will continue to be monitored.

3. Rugby Community Safety Partnership Plan 2025-2029

3.1 The draft Partnership Plan (Appendix 2b, with its covering committee report at Appendix 2a) sets the Partnership's strategic priorities for 2025-2029: young people linked to serious violence, domestic abuse, business crime and hate crime, with a cross-cutting theme of reducing reoffending and substance misuse.

3.2 The Committee's comments are invited ahead of the Plan's formal adoption through the Council's governance arrangements.

4. Local Government Reorganisation

4.1 The Government announced a review of the Warwickshire reorganisation proposals on 7 September 2026. The Partnership continues to operate under its existing statutory arrangements.

5. Town Centre: Positive Work

5.1 The Council and its partners are delivering a number of improvements to the safety and feel of Rugby town centre. Four are highlighted here.

5.2 Town Centre CCTV Upgrade Programme. Following the closure of Rugby First, which previously ran the town centre scheme, the Council is replacing the town centre CCTV network. Around 60 new cameras are being installed, more than 20 of which are now live, with monitoring provided through the Council's agreement with the West Midlands Combined Authority. The programme remains on track for completion at the end of November 2026, subject to a small number of landlord agreements for camera locations in High Street and Sheep Street. Arrangements are in place with Warwickshire Police so that live camera feeds continue to reach the Police Operations Control Centre. The programme is a £400,000 capital project.

5.3 Rugby Summer Youth Hub. Between 22 July and 31 August 2026 the Partnership ran a free drop-in space for young people in Rugby Central, funded by £15,000 of Home Office Serious Violence Duty grant. More than 520 young people visited over 17 sessions. Of the 64 who rated it, 61 said their experience was excellent or good, and the most common answer to where they would otherwise have been was hanging around the town centre. The Hub was featured by BBC News. Cabinet considered a separate report on the Hub at its meeting on 3 November 2026 (Appendix 3a), with the outcomes summary at Appendix 3b.

5.4 WRCI town centre radios. Following the end of the radio network previously run by Rugby First, the Warwickshire Retail Crime Initiative (WRCI), working with the Council, has launched a new town centre radio scheme for Rugby businesses in the retail and licensing sectors and other public-facing businesses and services. It re-establishes the Pubwatch and ShopNet schemes. Radio users also join WRCI, with benefits including a weekly newsletter, quarterly Pubwatch meetings for licensed members, and a secure messaging and photo gallery app. The Council contributed £1,250 of funding, project management resource and space for the radio antenna on its building at no cost, and the CCTV Control Room monitors the radios at no cost to WRCI. Thirty Rugby businesses are WRCI members.

5.5 Community Wardens. Despite recruitment challenges, the Council's Community Wardens have been spending an increasing amount of time in the

town centre, tackling cleanliness, accumulations of waste, fly-tipping, waste in alleyways and anti-social behaviour, and providing general support to businesses and the public.

6. Conclusion

6.1 The Annual Report shows a Partnership working well together on shared priorities, while the draft Plan sets a clear direction for the next four years. The town centre work shows prevention, engagement and enforcement working together. Members are asked to consider the recommendation at the front of this report.

Appendices

Appendix 1 - Community Safety Annual Report 2025-26

Appendix 2a - Committee Report - Rugby Community Safety Partnership Plan

Appendix 2b - Rugby Community Safety Partnership Plan 2025-2029

Appendix 3a - Committee Report - Summer Youth Hub

Appendix 3b - Rugby Summer Youth Hub, Project Outcomes Summary (as presented to the Rugby Community Safety Partnership Board, 29 September 2026)

Name of Meeting: Scrutiny Committee

Date of Meeting: 19 November 2026

Subject Matter: Community Safety: Annual Report, Partnership Plan and Town Centre Update

Originating Department: Communities Directorate (Environmental Health and Community Safety)

DO ANY BACKGROUND PAPERS APPLY YES

LIST OF BACKGROUND PAPERS

Doc No	Title of Document and Hyperlink
1	Appendix 1 - Community Safety Annual Report 2025-26
2	Appendix 2a - Committee Report - Rugby Community Safety Partnership Plan
3	Appendix 2b - Rugby Community Safety Partnership Plan 2025-2029
4	Appendix 3a - Committee Report - Summer Youth Hub
5	Appendix 3b - Rugby Summer Youth Hub, Project Outcomes Summary
6	Safer Warwickshire Community Safety Agreement 2025-29

Appendix 1
Community Safety Annual Report 2025/26

Introduction

The Crime and Disorder Act 1998 requires 'responsible authorities' to work together to reduce crime and disorder at a local level. In England, the responsible authorities are the police, local authorities, fire and rescue authorities, health and probation services. The responsible authorities must work together to protect their local communities from crime and to help people feel safer.

The Scrutiny Committee has a statutory responsibility (at least once a year) to review the decisions and actions of the responsible authorities within the Rugby Community Safety Partnership in relation to their crime and disorder functions. This report covers the 2025/26 financial year (1 April 2025 to 31 March 2026).

Recognition: Rugby ranked safest place in Warwickshire

In August 2026, national Home Office crime statistics confirmed Rugby Borough as the safest place in Warwickshire, recording a crime rate of 55.1 offences per 1,000 people - the lowest of any Warwickshire district or borough (Nuneaton and Bedworth recorded the highest, at 81.4 per 1,000). Nationally, Rugby ranked 209th out of 276 areas assessed in England and Wales, making it the 67th safest place in the country. Source: Coventry Telegraph, 'Warwickshire's safest town - and it's not Stratford or Warwick' (1 August 2026)

The Rugby Community Safety Partnership

The Rugby Community Safety Partnership (CSP) is well established with a good track record of understanding levels of risk within the Borough, producing action plans to deal with local community safety concerns and working across partners to maximise resources.

The community safety function currently sits within the Environmental Health and Community Safety Team. The team is managed by Paul Pritchett, Environmental Health and Community Safety Manager. This role is supported by Claire Baldwin, the Community Safety Team Leader, and the Council's Community Wardens, who have a very good reputation with elected members for providing front line proactive and reactive services including out of hours and at weekends.

The Rugby Community Safety Partnership Plan 2025-29 was presented to Rugby CSP on 24 July 2025 (Appendix 2b to the Scrutiny report), following the Rugby CSP Strategic Assessment 2025-29 produced by Warwickshire County Council. 2025/26 is therefore the first full reporting year against the new Plan's priorities:

- Young people linked to serious violence
- Domestic abuse
- Business crime
- Hate crime

With a cross-cutting theme of reducing reoffending and substance misuse. The Q4 2025/26 performance report confirms these four priorities remain fit for purpose, with the next full review due in Q1 2027/28.

Wider governance arrangements for the Plan's adoption are being confirmed with Democratic Services.

Performance against the 2025-29 Strategic Priorities

Performance is monitored throughout the year via the Rugby Borough CSP Quarter 4 / End of Year Performance Report 2025/26. Full-year (financial-year-to-date) figures below are taken from that report.

1. Young people linked to serious violence, exploitation and prevention

Indicator	FY 2025/26	vs FY 2024/25
Violence with injury, suspect aged under 18	130 offences	-45.3%
Serious violence linked to Youth Justice Service cohort	5	down from 8 in 24/25
CSE offences and non-crimed investigations	20	-13.0%
Return Home Interviews (FYTD)	50	n/a
Referrals to Family Connect (FYTD)	730	+58

Volumes of violence with injury involving under-18 suspects fell substantially over the year as a whole (-45.3%), although Q4 (33 offences) was higher than Q3 (24 offences), reflecting the escalation of town centre youth ASB described below. Six suspects in 2025/26 were repeat suspects linked to more than one such offence. Most offences were assaults, with 16 falling into Section 18 or 20. CSE offences and Return Home Interviews both remained lower than typical volumes for the Borough, while referrals to Family Connect (formerly the Children and Families Front Door) rose, partly reflecting increased identification and referral activity rather than necessarily more risk.

For the latest academic year (2024/25), Rugby Borough continued to have the lowest rate of permanent exclusions for secondary schools in the county (0.12%) and a continuing decline in persistent absence.

2. Domestic abuse, with a focus on repeat perpetrators and increasing reporting

Indicator	FY 2025/26	vs FY 2024/25
Domestic abuse offences and non-crimed investigations	2,082	+11.3%
Violence with injury - domestic abuse flag	288	-5.0%
Violence without injury - domestic abuse flag	723	+3.4%

Referrals to Refuge (FYTD)	584	n/a
Children exposed to domestic abuse (FYTD)	270	down from 313 in 24/25
High-risk DARAs	significant decrease	-53.2% (-60)

Recorded domestic abuse offences rose over the year. High-risk DARA (Domestic Abuse Risk Assessment) volumes fell sharply and in line with the countywide trend, though Rugby was the only borough or district to report an increase in standard-grade DARAs. Five domestic abuse offences in Q4 involved a knife.

A Domestic Abuse Task and Finish Group was established during the year to make sure RBC staff know how to respond to residents and colleagues with domestic abuse concerns and understand their department's role in supporting them, work on this group continues. The Board recommended the CSP continue to focus on repeat victimisation of domestic abuse offences.

3. Business crime, with a focus on shoplifting and business burglary

Business burglary remained at lower volumes than 2024/25 across the year, though Q4 was slightly higher than the same quarter last year (+2), with most offences in Newbold and Brownsover Ward (6) and Benn Ward (5). Shoplifting volumes were broadly stable year-on-year, with an increase in Q4 (+14 on Q3), and none of the year's offences involved a knife.

Work continued through the year with the Warwickshire Retail Crime Initiative (WRCI) to ensure businesses can continue to access Pubwatch and ShopNet following the end of the Rugby First BID mandate on 31 March 2026, and through the Shopkind campaign, which saw WCC colleagues visit retail premises across Rugby providing panic alarms and reporting packs.

4. Hate crime, all strands

Reported hate-related offences were broadly similar to last year (+2.8%, +5 offences), with less than 7% occurring online. Racially motivated hate crime remained the most reported type throughout the year; sexual orientation-related hate crime increased slightly while religion, disability and transgender-related hate crime declined. Rugby Borough had the second-highest volume of prejudice-related incidents in schools in the county (42 reports in 2025/26, mainly among younger pupils than in previous quarters).

The Loudmouth Bully 4 U & Hate Crime primary schools tour had a slow start, only 2 of 6 schools had taken up the free sessions by December 2025, but by March 2026 all 6 schools had signed up, with a full evaluation to follow to guide 2026/27 funding decisions. The Board recommended the CSP continue to monitor volumes of reports relating to religion and disability.

Cross-cutting theme: substance misuse and reducing reoffending

Offences relating to possession and trafficking of drugs were lower over the year than in 2024/25, in line with a countywide trend, although Q4 possession offences were higher than Q4 last year (+13). Adult referrals to CGL were level with last year overall, but alcohol referrals rose from 128 to 144. It is recommended that the CSP liaise with CGL to understand this increase and identify any specific support

required. 30 young people received structured CGL substance misuse treatment during the year (not directly comparable to 2024/25 due to a change of service provider).

For the cohort with a first proven offence between April 2023 and March 2024, 18.5% of Rugby Borough offenders reoffended within twelve months, against a county figure of 22.9%, with an average of 3.05 re-offences per re-offender (county: 3.94), both better than the Warwickshire average.

Anti-Social Behaviour (ASB)

Rugby Borough Council's Community Wardens are a reactive team who attend reports of ASB within Rugby, manage areas where groups are gathering, and move individuals on where they are causing nuisance. All partners continue to work closely with Warwickshire Police to combat ASB and support victims, young people and residents.

Town centre youth ASB and Operation Cambrose

From around July 2025, a growing group of young people (peaking at 54 individuals) caused escalating ASB in Rugby Town Centre, with some businesses closing early and related incidents around Junction 1. Behaviour progressively escalated into more serious offences including assaults and thefts. Because of the age of those involved, partners faced legislative barriers to effective action; a meeting was held with John Slinger MP to discuss these barriers and potential solutions, and Warwickshire Police issued dispersal notices on numerous occasions.

In response, partners launched Operation Cambrose, using a 'bullseye' model that differentiated core ringleaders, an outer group of 'followers', and the wider group, with tailored interventions for each. Of the 54 young people identified at the peak of concerns:

- 46 received a first or second warning letter
- 38 were involved in no further incidents following intervention
- 16 arrests were made (including repeat arrests of the same individuals)
- 18 dispersal notices were issued, with 3 breaches recorded

A Criminal Behaviour Order was granted for one child, the first youth-related CBO in Warwickshire, alongside restraining orders. A dedicated multi-agency information-sharing channel was set up to keep partners updated in real time. Recorded incidents declined notably following the interventions, and the approach was still being sustained as of the March 2026 Board meeting.

Other ASB activity through the year

Fly tipping has been mapped by ward each month since April 2025; reported incidents were at their lowest in August 2025 (58) before rising through the winter and into early 2026, with a new trend of fuel containers being fly-tipped in rural areas identified in December 2025 (possibly linked to cannabis growing) and the highest monthly volume of the year recorded in March 2026 (179).

Monthly ASB, graffiti, notices and fly-tipping figures, 2025/26

Month	ASB	Graffiti	NOs collected	Fly-tips
Apr 2025	116	20	27	111

May 2025	96	11	20	126
Jun 2025	163	39	6	92
Jul 2025	168	14	46	78
Aug 2025	194	18	6	58
Sep 2025	246	19	21	82
Oct 2025	193	0	0	97
Nov 2025	95	3	29	91
Dec 2025	48	9	7	124
Jan 2026	68	9	9	134
Feb 2026	54	20	70	113
Mar 2026	95	13	0	179
Year-end total	1,536	175	241	1,285

Across 2025/26, 1,536 people were dealt with in relation to ASB, 175 requests for graffiti removal were received, 241 nitrous oxide (NOs) canisters were collected, and 1,285 fly-tipping incidents were recorded across the Borough.

2024/25 baseline	ASB	Graffiti	NOs collected	Fly-tips
Year-end total	922	208	190	Not mapped until April 2025

Against that 2024/25 baseline, ASB volumes rose 66.6% year on year (922 to 1,536), continuing the upward trend reported last year (a 59% rise on the previous comparison). NOs canisters collected rose 26.8% (190 to 241), while graffiti removal requests fell 15.9% (208 to 175). Fly-tipping wasn't mapped as a category before April 2025, so no comparable baseline exists for that figure.

Formal interventions used across the year included ASB warning letters, Community Protection Notices and Warnings, home visits, and banning letters; case management meetings involving housing providers, Police, MACs mediation and Victim Support reviewed high-risk cases each quarter (for example, 16 new high-risk cases were added between June and August 2025, and 12 more between November 2025 and January 2026). Case reviews were rare across the year and mostly did not meet the statutory threshold, though complainants were still contacted in each instance.

Operation Marton (joint Police/PCSO, Community Warden and Fire Service patrols during school holidays and high-priority periods) continued throughout the year, alongside engagement events such as the Safer Streets summer event at Caldecott Park (97% of attendees said it should become an annual fixture) and an evening town-centre event focused on the night-time economy and the Ask Angela campaign.

Priority Action Group (PAG)

The Priority Action Group is made up of operational members of the CSP. It develops and maintains the action plans that address the CSP's strategic priorities

and meets quarterly to review progress and identify new actions; a live action tracker was reviewed at each CSP Board meeting during the year.

Highlights from the PAG update presented to the Board in March 2026 include:

- Operation Cambrose - multi-agency platform incorporated into Youth Intervention Meetings, with several Complex Individual/Group meetings led by Warwickshire Police.
- A Youth Survey run by Warwickshire Youth Service and Guiding Young Minds in the town centre and youth clubs (87 responses, February 2026) - young people wanted more activities, shops and better youth spaces, and reported feeling the town centre "looks run-down" and "unsafe" in places, alongside positive feedback about it being an easy place to meet friends.
- A knife arch purchased by Warwickshire Police for educational events.
- Ask Angela 'mystery shopper' audits across a sample of premises in December 2025 - all 6 sampled premises passed.
- Establishment of a Domestic Abuse Task and Finish Group.
- Work with the Warwickshire Retail Crime Initiative (WRCI) and the Shopkind campaign on business crime.
- Six primary schools engaged through the Loudmouth hate crime tour, with a full evaluation due to guide 2026/27 funding.
- EQuIP 'One Community, Many Voices' community cohesion events across Warwickshire including Rugby, with a further event held on 24 March 2026 at Benn Hall.

Projects Showcase

The following projects continued to be commissioned by the Rugby CSP during 2025/26, funded from CSP budgets derived from RBC or Police core budgets or Police and Crime Commissioner grant funding.

#Knife Free Rugby

The campaign continued in youth sports clubs and green spaces, with continued use of the VR knife-crime headset sessions in community and youth settings. Training was given to new PCSOs/PCs and refresher training to SNT officers so more sessions can be run at events.

Justice in Motion - CODE

Justice in Motion's outdoor theatre show CODE, which uses live theatre to illustrate how young people can become unintentionally drawn into county lines and youth knife crime, was delivered in full during 2025/26 and represents how the CSP's full GBP 15,000 Home Office Serious Violence Duty (SVD) grant for 2025/26 was spent. The show ran over three days, 22-24 August 2025, in the car park at Old Market Square, engaging directly with young people in the town centre, with an estimated audience of around 300 people across the run (an unticketed open street event, so this figure is necessarily an estimate rather than a hard count). Feedback collected from attendees was overwhelmingly positive, describing the show as thought-provoking and emotionally impactful, with several noting it raised awareness of how easily young people can be drawn into this behaviour and calling for it to be shown more widely, including in schools. The Community Safety Team is following up with local schools to broaden engagement with the production in future.

Futures Unlocked

Continued financial support for this ex-offender mentoring charity, which now has upwards of 40 trained volunteer mentors delivering support across Warwickshire from its Rugby base.

Loudmouth

The Bully 4 U & Hate Crime tour for primary schools, funded via the OPCC, had a slow start (2 of 6 schools engaged by December 2025) but reached full take-up (6 of 6 schools) by March 2026, with a full evaluation to follow.

Guiding Young Minds (GYM)

Continued mentoring and life-choices sessions for young people at risk of gang involvement or street violence, including deployment of an engagement bus in the town centre and support for the February 2026 youth survey.

MAC mediation and support (PREP)

Continued grant-funded mediation, conflict coaching and restorative dialogue work to resolve neighbour disputes and ASB at the earliest stage.

Street Pastors, Young Sheriff and Hair & Beauty diversion

Street Pastors continued to support vulnerable individuals in the town centre at night, unchanged from the previous year; during 2025/26 the team also supported Community Wardens at a location identified as a hotspot for issues involving school students, with their presence and reassurance helping students feel safe and listened to. The Young Sheriff scheme continued to involve school students in crime-prevention initiatives, and the Heart of England Training Academy hair and beauty diversion course (funded via an OPCC grant) had 1 young person enrolled in Q3 2025/26, with further funding sought to continue the intervention. The Student Voice App (now used by Avon Valley and Rugby Free schools) remains under review rather than becoming its own Projects Showcase entry this year, as the funding request for a data dashboard will need a full strategy, delivery and accountability framework, which is being worked through with Student Voice and WCC.

Youth Intervention

The CSP has continued working with schools, housing providers, youth workers, Warwickshire Youth Justice Service, Rugby First, Warwickshire Police, WCC Early Help and Support, and social workers through the Youth Intervention Meeting, referring young people to Change Grow Live, Ontrack, and Warwickshire Youth Justice Service as appropriate, alongside antisocial behaviour contracts, banning orders and diversionary activities.

During 2025/26 this work was significantly shaped by Operation Cambrose (see above), and by the February 2026 youth survey, which was compiled into a full report by Warwickshire Youth Service by the end of March 2026.

Safer Warwickshire Partnership Board and the Community Safety Agreement 2025-2029

There is a duty under the Crime and Disorder Act 1998 and its associated 2007 regulations for the county community safety strategy group (the Safer Warwickshire

Partnership Board) to prepare a Community Safety Agreement. The 2025-29 Community Safety Agreement, based on the four CSP strategic assessments undertaken during 2024/25, was approved by the SWPB on 24 June 2025 and was signed off over summer 2025; it has since been going through partner agency governance processes prior to publication.

Looking ahead: emerging issues and funding for 2026/27

Analysis in the Q4 2025/26 performance report confirms the current CSP priorities remain fit for purpose, with the next full review due in Q1 2027/28. However, several emerging trends were flagged for continued monitoring:

- Bicycle theft rose 26.2% (42 to 53 offences), Rugby was the only district or borough in Warwickshire to see an increase. Nearly two-thirds of thefts were from public places, and almost a third occurred in Benn Ward.
- Arson rose 44% (25 to 36 offences); vehicles were set alight in almost two-fifths of cases and over a third of offences had a business flag.
- Deliberate small fires (Warwickshire Fire and Rescue data) rose 87.1% to 58 incidents.
- Criminal damage rose 40.3% (+188 offences), the highest proportional increase in Warwickshire, peaking in August 2025 (92 incidents, 14% of the year's total).

Proposed actions for 2026/27 are for the CSP to continue monitoring arson and deliberate small fires, to track bicycle theft through the CS Analyst's monthly performance reports, and to investigate the criminal damage increase further through the ASB Practitioners Forum.

Agenda No 4

AGENDA MANAGEMENT SHEET

Report Title:	Rugby Community Safety Partnership Plan 2025 - 2029
Name of Committee:	Cabinet
Date of Meeting:	1 December 2026
Report Director:	Strategic Director - Communities
Portfolio:	Communities, Housing and Safety
Ward Relevance:	All Wards
Prior Consultation:	Rugby Community Safety Partnership Board member organisations, Portfolio Holder, Strategic Director, Monitoring Officer, Informal Cabinet on 11 November 2026 and the meeting of the Scrutiny Committee on 19 November 2026
Contact Officer:	Paul Pritchett - Environmental Health and Community Safety Manager paul.pritchett@rugby.gov.uk
Public or Private:	Public
Report Subject to Call-In:	Yes
Report En-Bloc:	No
Key Decision:	Yes
Corporate Priorities:	This report relates to the following priority(ies): ☐ A Healthier Rugby – To support people to live healthier, longer, and more independent lives. ☒ A Thriving Rugby – To deliver a thriving economy which brings Borough-wide investment and regenerates Rugby Town Centre. ☒ A Greener Rugby – To protect the environment and ensure the Borough adapts to climate change. ☒ A Fairer Rugby – To reduce inequalities and improve housing across the Borough. Corporate Strategy 2025-2035 ☐ This report does not specifically relate to any Council priorities but
Summary:	This report seeks approval of the Rugby Community Safety Partnership Plan 2025-2029, which sets the Partnership's statutory priorities

	under the Crime and Disorder Act 1998 and aligns with the new Safer Warwickshire Community Safety Agreement.
Local Government Reorganisation Implications:	Regardless of how LGR proceeds, this Plan remains the Rugby Community Safety Partnership Plan until vesting day and will be reviewed in light of any reorganisation once it takes effect.
Financial Implications:	Approval of this Plan does not commit the Council to new expenditure. The majority of CSP activity is delivered through Home Office grant funding via the Office of the Police and Crime Commissioner; the Council's own financial contribution is limited to existing budgeted costs, principally community warden staffing and a small amount of directly funded partnership work. Any future funding decisions remain subject to the Council's normal budget-setting process.
Risk Management/Health and Safety Implications:	There are no direct health and safety implications arising from this report. Operational risks associated with delivering individual priorities are managed through the Partnership's existing governance arrangements, with action plans scrutinised by the CSP Board and reviewed quarterly by the Priority Action Group and the Board.
Environmental Implications:	No direct climate or environmental impacts are expected from adopting the Plan, although the Plan may enable some positive local environmental effects, for example tackling environmental anti-social behaviour such as fly-tipping. Any individual projects with environmental implications, such as CCTV infrastructure, will be assessed through the Council's normal processes at the point of delivery. It was therefore determined that a Climate Change and Environmental Impact Assessment did not need to be completed for the Plan itself.
Legal Implications:	Section 6 of the Crime and Disorder Act 1998 and the 2007 Strategy Regulations require the Community Safety Partnership, on behalf of the responsible authorities, to prepare, implement and revise a partnership plan and send a copy to the Police and Crime Commissioner. The Monitoring Officer has confirmed that, as the Council's Crime and Disorder Reduction Strategy, the Plan falls within the Council's Policy Framework.

Equality and Diversity:	An Equality Impact Assessment (Appendix B) has been completed for this Plan. The Plan's priorities, including tackling hate crime and violence against women and girls, are expected to have a positive impact on groups sharing relevant protected characteristics; no adverse equality impacts have been identified.
Options:	• Recommend that Council approves the Plan as presented (recommended option). • Recommend that Council approves the Plan subject to amendments, to be agreed with the Partnership Board. • Do not recommend approval; ask officers to revise the Plan with the Partnership Board and bring it back, leaving its Policy Framework status unresolved in the meantime.
Recommendation:	That Cabinet resolves to recommend to Council that the Rugby Community Safety Partnership Plan 2025-2029 be approved and adopted as part of the Council's Policy Framework.
Reasons for Recommendation:	To adopt the Plan as part of the Council's Policy Framework, as required by the Constitution, in support of the responsible authorities' duty under the Crime and Disorder Act 1998.

Agenda No 4

Cabinet - 1 December 2026

Rugby Community Safety Partnership Plan 2025 - 2029

Public Report of the Strategic Director - Communities

Recommendation
That Cabinet resolves to recommend to Council that the Rugby Community Safety Partnership Plan 2025-2029 be approved and adopted as part of the Council's Policy Framework.

Executive Summary

The Rugby Community Safety Partnership Plan 2025-2029 (Appendix 2b) sets out the Partnership's priorities and delivery model for 2025 to 2029, addressing young people involved in serious violence, domestic abuse, business crime and hate crime with substance misuse and reducing reoffending as cross-cutting themes, alongside three local priorities: youth intervention, violence against women and girls, and area-specific action. It was developed from the CSP's Strategic Assessment 2025-29 (produced by Warwickshire County Council), whose recommended priorities were agreed by the Rugby Community Safety Partnership Board on 4 March 2025, and the Plan was endorsed by the Board on 24 July 2025. Progress is reported through the Community Safety Annual Report, which will be considered by the Scrutiny Committee on 19 November 2026.

The Monitoring Officer has advised that the Plan also forms part of the Council's Policy Framework and therefore requires adoption by Cabinet and Council. This report asks Cabinet to recommend the Plan to Council for adoption.

The Plan's 2025-2029 period aligns with the Safer Warwickshire Partnership Board's Community Safety Agreement 2025-2029 and the underlying countywide Strategic Assessment 2025-29; retitling it to a different period would break that alignment across Warwickshire's community safety partnerships.

1.0 Introduction

1.1 This report asks Cabinet to recommend, and Council to adopt, the Rugby Community Safety Partnership Plan 2025-2029 as part of the Council's Policy Framework.

1.2 Section 6 of the Crime and Disorder Act 1998 requires the responsible authorities (the Council, Warwickshire County Council, Warwickshire Police, Warwickshire Fire and Rescue Service, the Probation Service and NHS Coventry and Warwickshire Integrated Care Board) to formulate and implement strategies to reduce crime and disorder, combat substance misuse, reduce reoffending, and prevent and reduce serious violence. The Rugby Community Safety Partnership (RCSP) delivers that duty locally, and

the Plan sets out its priorities for 2025-2029: young people involved in serious violence, domestic abuse, business crime, and hate crime.

2.0 Background

2.1 This Plan succeeds the Partnership's previous Community Safety Partnership Plan, which covered 2021/22 to 2024/25, and was developed from the RCSP's Strategic Assessment 2025-29, alongside the countywide Safer Warwickshire Partnership Board's Community Safety Agreement 2025-2029. The Board endorsed the Plan on 24 July 2025. The Plan is the Partnership's statutory strategy under section 6 of the Crime and Disorder Act 1998; an operational action plan is being developed and implemented by the RCSP Board, coordinated through the Priority Action Group. Since the Board's endorsement, the Plan has been updated to reflect current partnership names and governance arrangements, and to set out the Partnership's statutory duties in full. These are factual updates; the priorities agreed by the Board are unchanged.

2.2 The Monitoring Officer has since advised that the Plan forms part of the Council's Policy Framework and therefore requires formal adoption by Cabinet and Council, in addition to its endorsement by the Partnership Board. This report brings that adoption proposal forward.

3.0 The Plan's priorities

3.1 The strategic priorities and cross-cutting themes were recommended by the Strategic Assessment 2025-29. The local priorities were agreed by the Board based on partner intelligence and resident consultation. Delivery is coordinated through the Priority Action Group, with countywide priorities delivered through the Safer Warwickshire Partnership Board's subgroups.

Priority	**Basis**
Young people involved in serious violence	Combines two previous priorities, young people linked to knife-related violence and exploitation of young people, with a focus on prevention
Domestic abuse	Retained, with a focus on repeat perpetrators and increasing reporting
Business crime	Retained, with the focus moved to shoplifting and business burglary
Hate crime	Retained, covering all strands
Substance misuse (cross-cutting)	Retained, renamed from "Drugs and Alcohol"
Reducing reoffending (cross-cutting)	Retained
Youth intervention (local)	Rise in anti-social behaviour and young people at risk of becoming victims or perpetrators
Violence against women and girls (local)	Local surveys found women and girls do not always feel safe in the borough

Priority	Basis
Area-specific action (local)	Higher risk factors in specific areas linked to deprivation

4.0 Conclusion

4.1 The Rugby Community Safety Partnership Plan 2025-2029 sets out priorities agreed by the Partnership Board following the statutory Strategic Assessment, and aligns with the countywide Safer Warwickshire Community Safety Agreement 2025-2029. Adoption by Council will confirm the Plan's place within the Council's Policy Framework. Cabinet is therefore asked to recommend the Plan to Council for adoption.

Appendices

Appendix 2b – Rugby Community Safety Partnership Plan 2025 – 2029
Appendix B – Equalities Impact Assessment

Name of Meeting: Cabinet

Date of Meeting: 1 December 2026

Subject Matter: Rugby Community Safety Partnership Plan 2025-2029

Originating Department: Communities

DO ANY BACKGROUND PAPERS APPLY ☐ **YES** ☒ **NO**

LIST OF BACKGROUND PAPERS

Doc No	Title of Document and Hyperlink

The background papers relating to reports on planning applications and which are open to public inspection under Section 100D of the Local Government Act 1972, consist of the planning applications, referred to in the reports, and all written responses to consultations made by the Local Planning Authority, in connection with those applications.

☐ Exempt information is contained in the following documents:

Doc No	Relevant Paragraph of Schedule 12A

RUGBY COMMUNITY SAFETY PARTNERSHIP

PARTNERSHIP PLAN

2025 – 2029

Be Safe. Feel Safe.

Working together for safer, stronger, more resilient communities across Rugby borough

Prepared on behalf of the Rugby Community Safety Partnership Board

Contents

A guide to what's inside this plan

1. **Introduction**
2. **Strategic Context**
3. **Legal Duties**
4. **Overall Aim and Objectives**
5. **Strategic Priorities**
6. **The Rugby CSP Strategic Priorities 2025–2029**
7. **Local Priorities Agreed by the RCSP Board**
8. **Governance and Delivery Model**
9. **Measuring Impact and Outcomes**
10. **Our Commitment**

Annex A: Rugby CSP Delivery Structure

Annex B: RCSPB Governance Structure

1. Introduction

The Rugby Community Safety Partnership (RCSP) brings together statutory and non-statutory organisations working collaboratively to reduce crime, disorder, and anti-social behaviour across Rugby borough.

> *Our vision is to create safe, inclusive, and resilient communities where all residents can thrive.*

This strategy outlines the legal duties that the Rugby Community Safety Partnership is required to adhere to. It provides a clear strategic aim, identifies a delivery structure, and sets out the outcomes we intend to achieve.

Over the last five years, fundamental changes have continued to develop in how the RCSP is managed by staff at Rugby Borough Council. A range of new legal duties have been given to local authorities, and the Safer Warwickshire Partnership Board and its subgroups have taken responsibility for tackling some of these duties, with contribution and participation from the RCSP.

The strategic assessment that identifies our priorities has been reviewed, confirming that the RCSP should focus on a number of local priorities as well as contributing to the wider priorities set out in the strategic assessment.

This strategy sets out how and what the RCSP aims to deliver in light of these changes. It is intended for all partners, practitioners, elected members, and members of the public. It sets out what we will do, how we will do it, and how we will hold ourselves accountable.

2. Strategic Context

Community Safety Partnerships are a statutory requirement under the Crime and Disorder Act 1998. This legislation places a legal duty on responsible authorities (including local authorities, police, fire and rescue services, health services, and probation) to work together to reduce crime and disorder, anti-social behaviour, substance misuse, and reoffending in their area.

Our work is also guided by other statutory duties and frameworks, including:

- The Serious Violence Duty (Police, Crime, Sentencing and Courts Act 2022), requiring area-wide strategies to prevent and reduce serious violence
- The Domestic Abuse Act 2021, which defines roles and responsibilities for victim support and perpetrator management
- The Children Act 2004 and Care Act 2014, with specific safeguarding responsibilities for young people and vulnerable adults
- The anticipated provisions of the forthcoming Crime and Policing Bill 2025

Locally, this plan aligns with strategic frameworks including:

- The Warwickshire Police and Crime Plan 2025–2029
- Rugby Borough Council Corporate Strategy 2025–2035
- Warwickshire County Council's Health and Wellbeing Strategy
- The emerging, refreshed Safer Warwickshire Strategic Assessment

We also remain responsive to:

- Rising concerns around youth violence and exploitation
- Cost-of-living impacts on community cohesion and vulnerability
- Increasing levels of complex anti-social behaviour
- Persistent challenges with domestic abuse and hate crime
- The need to support business resilience, particularly in our town centre

3. Legal Duties

The RCSP Board's role is to ensure the statutory functions of the Community Safety Partnership are discharged. This means the Board will:

- Prepare a strategic assessment in line with the Warwickshire four-year cycle, with an annual review of priorities
- Prepare a partnership plan, revise it each year, and send a copy to the Police and Crime Commissioner
- Formulate and implement strategies that cover:
    - Reduction of crime and disorder: anti-social behaviour, CSP strategic priorities, and other behaviour adversely affecting the local environment
    - Combatting the misuse of drugs, alcohol, and other substances
    - Reduction of reoffending
    - Serious violence prevention: preventing people from becoming involved in serious violence (including as victims) and reducing instances of serious violence
- Have in place arrangements for sharing information between responsible authorities, through the Warwickshire Community Safety Information Sharing Protocol
- Commission Domestic Homicide Reviews, to be known as Domestic Abuse Related Death Reviews, coordinated at county level on behalf of the four Warwickshire CSPs
- Report annually to the Council's Scrutiny Committee in its role as the crime and disorder committee

Annex A shows how each of these strategies is translated into delivery, and Annex B sets out the governance structure of the RCSP Board.

The RCSP strategy is also required to take cognisance of the Police and Crime Commissioner's Warwickshire Police and Crime Plan, currently covering the period 2025–2029.

The Plan's 12 priorities are grouped under three key pillars, supported by five foundational themes that underpin every aspect of our work.

THE THREE PILLARS

Strengthen Policing	Safeguard People	Protect Communities
Increase policing effectiveness	Reduce violent crime	Reduce theft, burglary and robbery
Enhance neighbourhood policing	Tackle abuse and exploitation	Respond to serious organised crime
Build trust and confidence	Reduce reoffending	Reduce crime in rural areas
Improve results	Reduce road casualties	Tackle anti-social behaviour

THE FIVE FOUNDATIONAL THEMES

Support Victims and Survivors	Crime Prevention	Engage and Empower Communities	Effective Partnership Working	Sustainability, Resilience and Value for Money

Our strategic priorities and action plan align with, and deliver on, a number of the Police and Crime Plan's priorities.

The RCSP strategy also aligns with the Safer Warwickshire Partnership Community Safety Agreement, which currently covers the period 2025–2029 and sets out the following strategic ambitions:

1. Address the causes of violence
2. Tackle discrimination in all its forms
3. Build safe, healthy, and empowered communities

4. Overall Aim and Objectives

Aim

> *The RCSP Board aims to create safer communities through the reduction of crime and the promotion of safety.*

Objectives

- Use information, evidence, and community and partner intelligence to set strategic and local priorities to reduce crime and ensure RCSP partners meet their legal duties

- Provide up-to-date action plans to address strategic and local priorities
- Ensure young people are in a safe environment, and engage and empower young people to prevent them from coming to harm as either a victim or perpetrator of crime
- Address inequalities in violence against women and girls, and reduce incidents
- Tackle crime and disorder in specific areas of higher deprivation

5. Strategic Priorities

Our strategic priorities have been set by a strategic assessment carried out in 2025 by Warwickshire County Council Business Intelligence. Through analysis of a wide range of data, the assessment has identified the key areas on which the RCSP should focus.

6. The Rugby CSP Strategic Priorities 2025–2029

Young people involved in serious violence

Focus: prevention and protection of young people from exploitation. This priority aligns with the Serious Violence Duty and Strategy, and with the Warwickshire Safeguarding Board and Exploitation Subgroup and action plan. We will prevent youth involvement in serious violence by identifying and intervening early with those at risk, disrupting criminal exploitation, and ensuring a partnership-wide safeguarding approach. We will promote protective factors, improve outcomes for young people, and amplify youth voice in service design.

Domestic abuse

Focus: repeat perpetrators and increasing reporting. This priority aligns with the Domestic Abuse and Sexual Assault Partnership Board strategy and the Domestic Abuse Steering Group. We will focus on reducing repeat victimisation and targeting repeat and serial perpetrators through joint case management, targeted enforcement, and trauma-informed support. Raising awareness and increasing safe reporting routes will be central to this work.

Business crime

Focus: shoplifting and business burglary. This priority aligns with the Retail and Business Crime Reduction Partnership strategy and action plan. We will tackle shoplifting, town-centre anti-social behaviour, and burglary through joint working with the business community, CCTV, Business Improvement District partners, and the police. Our goal is to reduce harm, increase reporting, and ensure offenders are dealt with appropriately.

Hate crime

Focus: all strands of hate crime. This priority aligns with the Hate Crime Partnership strategy and action plan. We are committed to tackling all forms of hate crime, including those based on race, religion, disability, sexual orientation, and gender identity. We aim to raise awareness, improve data sharing, support victims, and disrupt repeat perpetrators.

Cross-cutting themes

- Substance misuse
- Reducing reoffending

7. Local Priorities Agreed by the RCSP Board

Our local priorities have been set through emerging trends and intelligence received from partners and subgroups, and through consultation with residents and the community.

Youth intervention

A rise in anti-social behaviour and young people placing themselves at risk of becoming victims or perpetrators of crime. We will focus on working with young people and communities to prevent this cycle of harm.

Violence against women and girls

Surveys carried out in Rugby identified that women and girls do not always feel safe in the borough, and have often experienced harassment and related forms of harm.

Area-specific action

Targeted community safety activity in specific areas where the risk factors for crime are higher, driven by deprivation and reduced social and economic opportunity.

8. Governance and Delivery Model

The RCSP will deliver its aims and objectives through its subgroups, whose governance structure is set out in Annex B.

The RCSP, and all members of its subgroups, are signed up to the Warwickshire Community Safety Information Sharing Protocol Agreement.

Priority Action Group and action plans

The Priority Action Group (PAG) brings together all partnership working carried out in relation to the CSP priorities and develops action plans around planned interventions. The PAG identifies work being undertaken through other meetings and countywide delivery plans, to ensure this is reflected in the action plans, and identifies any gaps requiring new interventions. Action plans are scrutinised by the CSP Board and reviewed quarterly by both the PAG and the Board.

The CSP also links closely with:

- Safer Warwickshire Partnership Board (the county strategy group)
- Local Safeguarding Partnerships
- Multi-Agency Risk Assessment Conferences (MARAC)
- Town Centre Partnership and Business Forums

The CSP maintains a Forward Plan and an Action Tracker to log key decisions, activities, and updates. Partner agencies remain accountable for progressing actions and for resourcing joint delivery where appropriate.

We will also continue to:

- Support initiatives such as Street Pastors and community responders
- Contribute to the Locality Partnership and Neighbourhood Policing priorities
- Integrate CSP outcomes into the Rugby Borough Council service planning framework

A range of multi-agency meetings feed into the PAG, producing purpose and actions across the following areas:

- Youth intervention
- Anti-social behaviour (ASB) case management
- Anti-social behaviour case reviews
- Violence against women and girls (VAWG)
- Domestic abuse local task group
- Hate crime task group
- Emerging trends
- Local issue problem solving
- Local contextual safeguarding
- Area-specific action

Safer Warwickshire Partnership Board and delivery groups

Several boards, delivery groups, and their associated action plans discharge some of the CSP's duties. These are linked into the Rugby CSP action plans, as shown in Annex A.

The RCSP will ensure ongoing engagement with residents, communities, and businesses, to identify local priorities, shape interventions for our action plans, and promote work that is already under way.

This engagement takes place through a range of formats, including borough-wide and location-specific resident surveys, Environmental Visual Assessments, Member engagement, and Community Safety Events. Communications are coordinated between partners.

9. Measuring Impact and Outcomes

The CSP receives quarterly performance reports and dashboards to inform decision-making. Impact measures include:

- Reductions in key crimes (e.g. serious violence, shoplifting, domestic abuse repeat offending)
- Public confidence and perception of safety (survey data), community feedback, and victim satisfaction
- Outputs and outcomes from funded projects
- Partnership delivery milestones

Where required, the CSP will commission evaluation activity to review the effectiveness of funded interventions. An annual report will be presented to the Council's Scrutiny Committee and published for wider stakeholders.

Our key outcomes of success

1	Raise awareness of, and increase reporting of, domestic abuse
2	Reduce youth anti-social behaviour across a 12-month period
3	Reduce youth-related violent crime
4	Deliver up-to-date action plans addressing strategic priorities
5	Reduce incidents of violence against women and girls
6	Improve the feeling of safety across the borough for women and girls
7	Identify and reduce crime in areas targeted for local action

10. Our Commitment

We are committed to building a safer, fairer, and more resilient Rugby. This means:

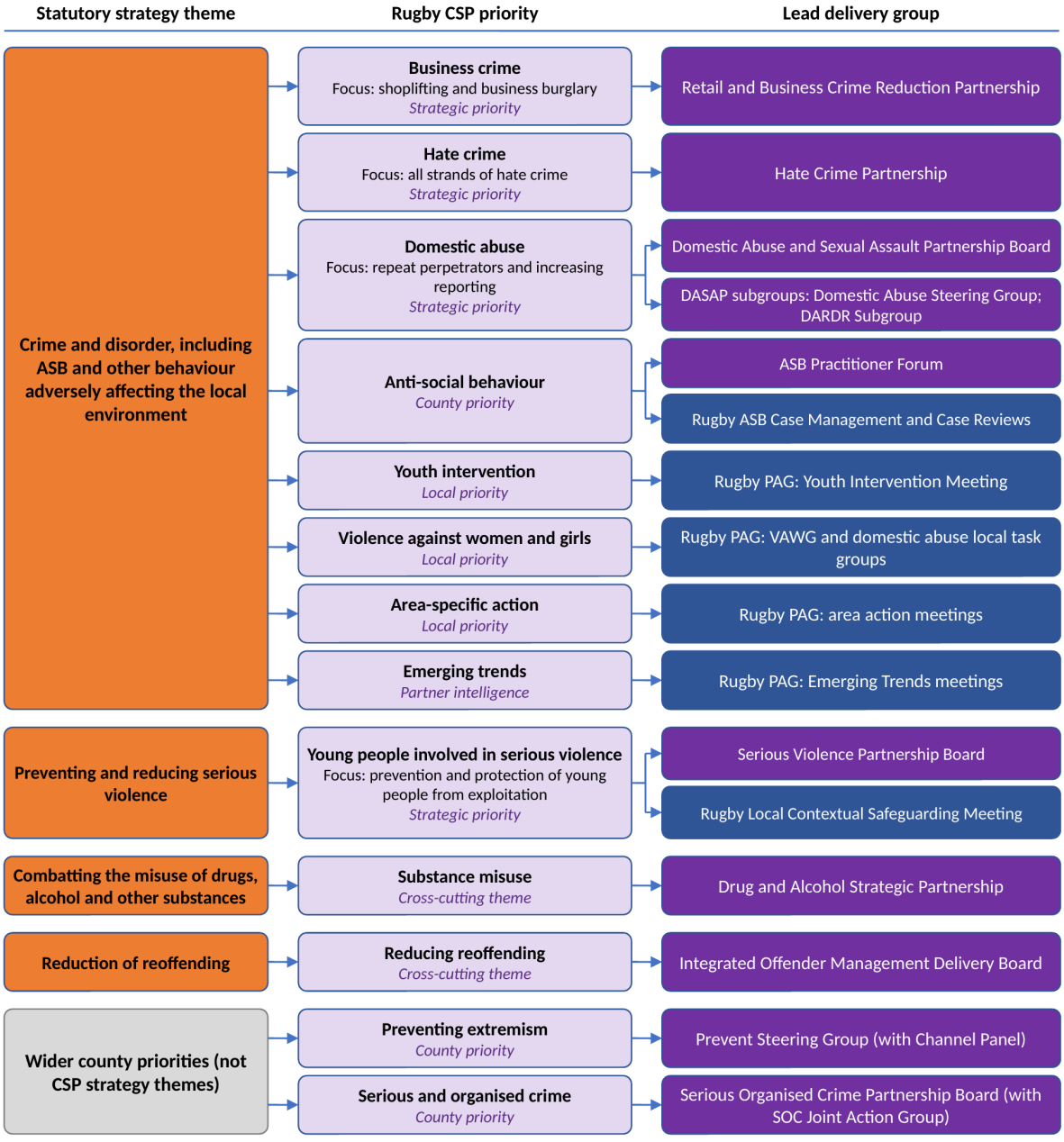
- Sharing intelligence, data, and best practice openly
- Tackling inequality, marginalisation, and exclusion
- Embedding equity, diversity, and inclusion in all we do
- Supporting our workforce and volunteers to be confident and trauma-informed

> *We recognise that partnership working is complex and requires shared accountability. This plan sets a foundation for honest conversations, mutual support, and targeted action.*

We thank our partners and communities for their ongoing contributions, and look forward to delivering on these commitments together.

Annex A: Rugby CSP Delivery Structure

How the Rugby CSP's statutory strategy themes and 2025-29 priorities are delivered, locally through the Rugby CSP and countywide through the Safer Warwickshire Partnership Board (SWPB) subgroups.



Wider county partnership groups Rugby CSP partners contribute to (outside the SWPB delivery structure)

- Modern Slavery Steering Group; Community Cohesion Operational Subgroup; Unauthorised Encampment Protocol Group

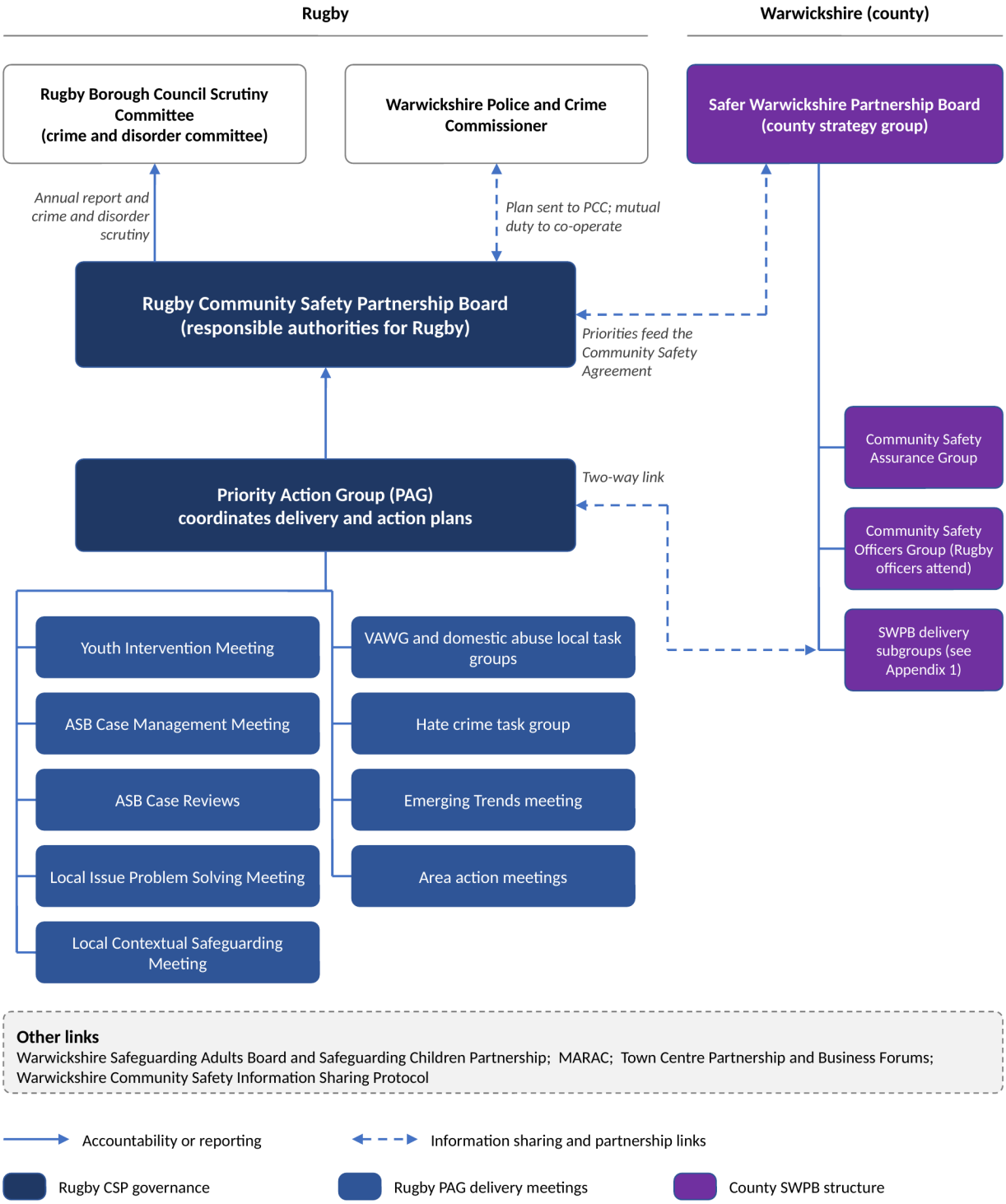
County SWPB subgroup: reports to SWPB via the Community Safety Assurance Group, with officer coordination through the Community Safety Officers Group

Rugby CSP delivery, coordinated by the Priority Action Group (PAG)

Each SWPB subgroup maintains its own strategy and/or action plan (Warwickshire Community Safety Agreement 2025-29). Rugby local priorities are delivered through the Rugby CSP action plan, coordinated by the Priority Action Group.

Annex B: RCSPB Governance Structure

How the Rugby Community Safety Partnership Board is held to account, how it links to the county structure, and how its delivery is coordinated locally.



Agenda No 4

AGENDA MANAGEMENT SHEET

Report Title:	Summer Youth Hub
Name of Committee:	Cabinet
Date of Meeting:	3 November 2026
Report Director:	Strategic Director - Communities
Portfolio:	Communities, Housing and Safety
Ward Relevance:	Benn
Prior Consultation:	Community Safety Partnership Board
Contact Officer:	Paul Pritchett - Environmental Health and Community Safety Manager
Public or Private:	Public
Report Subject to Call-In:	No
Report En-Bloc:	Yes
Key Decision:	No
Corporate Priorities:	This report relates to the following priority(ies): ☐ A Healthier Rugby – To support people to live healthier, longer, and more independent lives. ☒ A Thriving Rugby – To deliver a thriving economy which brings Borough-wide investment and regenerates Rugby Town Centre. ☐ A Greener Rugby – To protect the environment and ensure the Borough adapts to climate change. ☐ A Fairer Rugby – To reduce inequalities and improve housing across the Borough. Corporate Strategy 2025-2035 ☐ This report does not specifically relate to any Council priorities.
Summary:	This report tells Cabinet about the Rugby Summer Youth Hub, a partnership project the Council led in the town centre over the 2026 summer holidays. It sets out what the Hub provided, what it achieved and what young people said about it. The Project Outcomes Summary is attached as Appendix 3b.
Local Government Reorganisation Implications:	Reorganisation proposals for Warwickshire are currently paused pending the Government-wide

	review announced on 7 September 2026. Any future youth provision would be delivered through the Community Safety Partnership, which continues under its existing statutory arrangements. This report therefore has no direct implications for reorganisation.
Financial Implications:	The Hub was funded through £15,000 of Home Office Serious Violence Duty grant, given to the Rugby Community Safety Partnership. Any other Council costs were incidental and met within existing budgets, and officer and Community Warden support was given as part of business as usual. Rugby Central provided the unit free of charge, and partners and local businesses contributed equipment, refreshments and volunteer time. This report has no further financial implications.
Risk Management/Health and Safety Implications:	None arising from this report. The Hub was delivered within a multi-agency safeguarding framework. Staff and volunteers from partner agencies held appropriate DBS checks and worked to agreed safeguarding protocols, and information was shared under the Warwickshire Community Safety Data Sharing Agreement.
Environmental Implications:	The Hub reused an empty town centre unit and donated equipment.
Legal Implications:	None arising from this report, which is for information only. The Hub supported the Council's duties under the Serious Violence Duty (Part 2, Chapter 1 of the Police, Crime, Sentencing and Courts Act 2022) and section 17 of the Crime and Disorder Act 1998.
Equality and Diversity:	No specific implications. The Hub was free and open to all young people aged 11 and over, and their parents and carers, in an accessible town centre location. It had a positive impact on young people, a group protected by the Equality Act 2010 on grounds of age. No Equality Impact Assessment is needed because this report is for information only.
Options:	To note the report.
Recommendation:	To note the delivery and outcomes of the Rugby Summer Youth Hub, as set out in this report and Appendix 3b.

Reasons for Recommendation:	To inform Cabinet of the success of the Rugby Summer Youth Hub, delivered through the Rugby Community Safety Partnership, and of the Council's role in it.

Agenda No 4

Cabinet - 3 November 2026

Summer Youth Hub

Public Report of the Strategic Director - Communities

Recommendation
To note the delivery and outcomes of the Rugby Summer Youth Hub, as set out in this report and Appendix 3b.

1. Executive Summary

1.1 Between 22 July and 31 August 2026, the Rugby Community Safety Partnership ran the Rugby Summer Youth Hub, a free drop-in space for young people in Rugby Central shopping centre. It was led by the Council's Community Safety team, working with Guiding Young Minds, Warwickshire Police, local youth providers and other partners, and was funded by £15,000 of Home Office Serious Violence Duty grant.

1.2 The Hub gave young people a safe place to socialise and take part in activities. It also gave them access to advice and support on staying safe, including on knife crime, exploitation and anti-social behaviour. More than 520 young people visited. Of the 64 who rated it on The Hub feedback forms 61 said their experience was excellent or good. Asked where they would have been without the Hub, the most common answer was hanging around the town centre.

1.3 The Hub was featured by BBC News. It shows how prevention and youth engagement can work alongside enforcement to keep Rugby town centre safe. Decisions about whether to run it again rest with the Community Safety Partnership Board.

2. Background

2.1 In 2025/26 the town centre saw more anti-social behaviour involving young people than in 2024/25, some of it escalating. A multi-agency police operation identified more than 50 young people involved. A youth survey found that young people wanted more to do and did not know much about the youth provision available in the Borough. Young people are a priority in the Rugby Community Safety Partnership Plan 2025-2029, and the Serious Violence Duty requires partners to work together to prevent serious violence.

2.2 In response, the Community Safety Partnership used its 2026/27 Home Office Serious Violence Duty grant to set up the Summer Youth Hub. Rugby Central gave free use of an empty shop unit in the shopping centre. The Hub was

open to young people aged 11 and over, and to parents and carers. It was launched with leafleting in the town centre on 17 and 18 July and opened on 22 July.

2.3 The Hub ran 17 sessions across the summer holidays, mostly in the afternoons and early evenings, when young people were most likely to be in the town centre. Sessions included activities, virtual reality experiences on knife crime and violence, and information and advice from partners. Guiding Young Minds also ran outreach from its van. Partners included Warwickshire Police, Guiding Young Minds, the Hill Street Youth and Community Centre, Warwickshire County Council, Orbit (a housing association), Assist Trauma Care (a charity run by Guiding Young Minds that supports people affected by trauma), GLL (Greenwich Leisure Limited, the Council's leisure centre operator) and Rugby Central security, with the Council's Community Safety team and Community Wardens. The Community Wardens alone gave 51 hours across the 17 sessions.

3. Outcomes

Reach and delivery

3.1 More than 520 young people visited the Hub over 17 sessions. 131 young people took part in surveys: 38 through the Council and 93 through Warwickshire Police. The Hub delivered 35 virtual reality sessions, using six hours of footage, which helped young people understand the consequences of violence and knife crime.

What young people said

3.2 Feedback was very positive. Of the 64 young people who rated their experience on The Hub feedback forms, 61 said it was excellent (39) or good (22). Of those asked whether The Hub helped keep them occupied and out of trouble, 25 out of 28 said it did, 15 of them "definitely". Of the young people surveyed by Warwickshire Police, 37 out of 38 found the Hub helpful or enjoyable, or got information or support there.

3.3 When asked where they would have been without the Hub, the most common answer was hanging around the town centre (30 of 64). Others said they would have been in a park or open space (10), with friends elsewhere (9), or gaming or on social media at home (7). This does not prove the Hub prevented anti-social behaviour. It does show that it gave young people somewhere to go other than unstructured time in the town centre, during the period when they are most likely to be there.

What young people told us about Rugby

3.4 The surveys also gave the Partnership useful insight into how young people see the town. Asked what would make Rugby safer, they most often said more police patrols (13), CCTV (10), more youth clubs and activities (8), and better lighting and safer alleyways (7). The concerns they raised most often were groups of young people and gangs, vaping, alcohol, and violence including knives. Asked what they would like to see in Rugby, they most often

mentioned parks, skateparks and outdoor spaces (14), followed by clubs and youth venues (11) and sports (9).

3.5 The Partnership will use this feedback to inform its work, including the Town Centre CCTV Upgrade Programme and future youth engagement.

4. Acknowledgements

4.1 The Hub's success depended on many organisations and individuals giving their time, resources and goodwill. Thanks go to Rugby Central for the free use of the unit, to Guiding Young Minds, Warwickshire Police and all the partner organisations who attended, and to the local businesses and volunteers who donated equipment and gave their time. Thanks also go to the Council's Community Safety team and Community Wardens, who set up and ran the Hub, and above all to the young people of Rugby who used it and shared their views.

5. Conclusion

5.1 The Rugby Summer Youth Hub showed what the Community Safety Partnership can achieve when partners pool their resources around a shared priority. More than 520 young people came to a safe, positive space in the town centre during the summer holidays, and almost all who gave feedback rated it highly. The Hub cost the Council very little beyond officer time, and it showed that early help and engagement can complement enforcement. Officers will report to the Community Safety Partnership Board on any future delivery.

Appendices

Appendix 3b - Rugby Summer Youth Hub, Project Outcomes Summary (as presented to the Rugby Community Safety Partnership Board, 29 September 2026)

Name of Meeting: Cabinet

Date of Meeting: 3 November 2026

Subject Matter: Summer Youth Hub

Originating Department: Communities

DO ANY BACKGROUND PAPERS APPLY ☐ **YES** ☒ **NO**

LIST OF BACKGROUND PAPERS

Doc No	Title of Document and Hyperlink

The background papers relating to reports on planning applications and which are open to public inspection under Section 100D of the Local Government Act 1972, consist of the planning applications, referred to in the reports, and all written responses to consultations made by the Local Planning Authority, in connection with those applications.

☐ Exempt information is contained in the following documents:

Doc No	Relevant Paragraph of Schedule 12A

RUGBY SUMMER YOUTH HUB

Community Safety Partnership

Rugby Summer Youth Hub

PROJECT OUTCOMES SUMMARY

The Rugby Summer Youth Hub successfully provided a positive, safe and engaging space for young people in Rugby town centre, bringing together youth engagement, activities, support and safety-focused partnership work.

Young people overwhelmingly valued the hub as a place to socialise, take part in activities and spend time safely.

Young people said that without the Hub they would have been spending unstructured time in the town centre. The feedback suggests that positive youth provision can sit alongside enforcement as part of a preventative approach.

Feedback points towards continued demand for activities, safe spaces and trusted support – creating an opportunity for stronger links between youth services, community safety, policing, schools, sport and community organisations.

At a Glance

Participation, delivery and outcomes

520

Young people engaged with the Hub

Based on registration sheets completed during the sessions

131

Young people surveyed

38 Rugby Borough Council responses / 93 Police responses

35

VR sessions delivered

6 hours of footage

61/64

Rated their experience excellent or good

39 excellent / 22 good

25/28

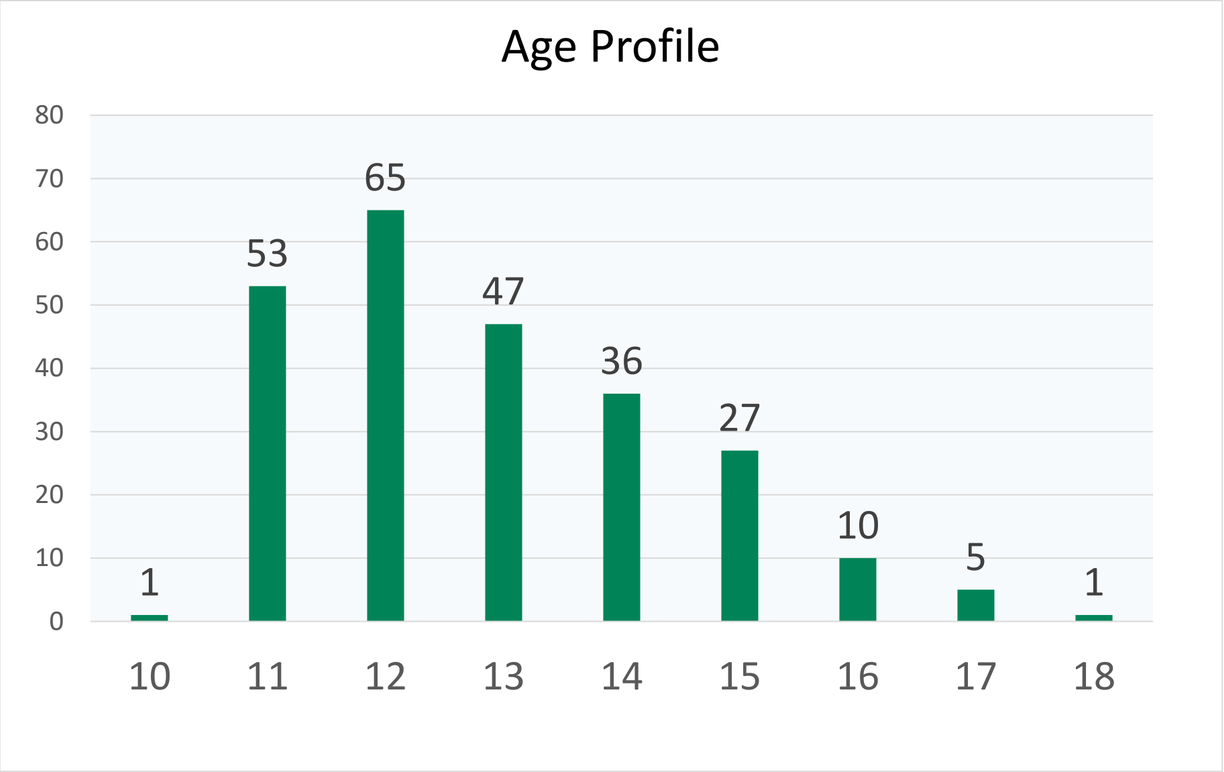
Young people said the Hub helped kept them occupied and away from trouble

15 definitely / 10 a little

37/38

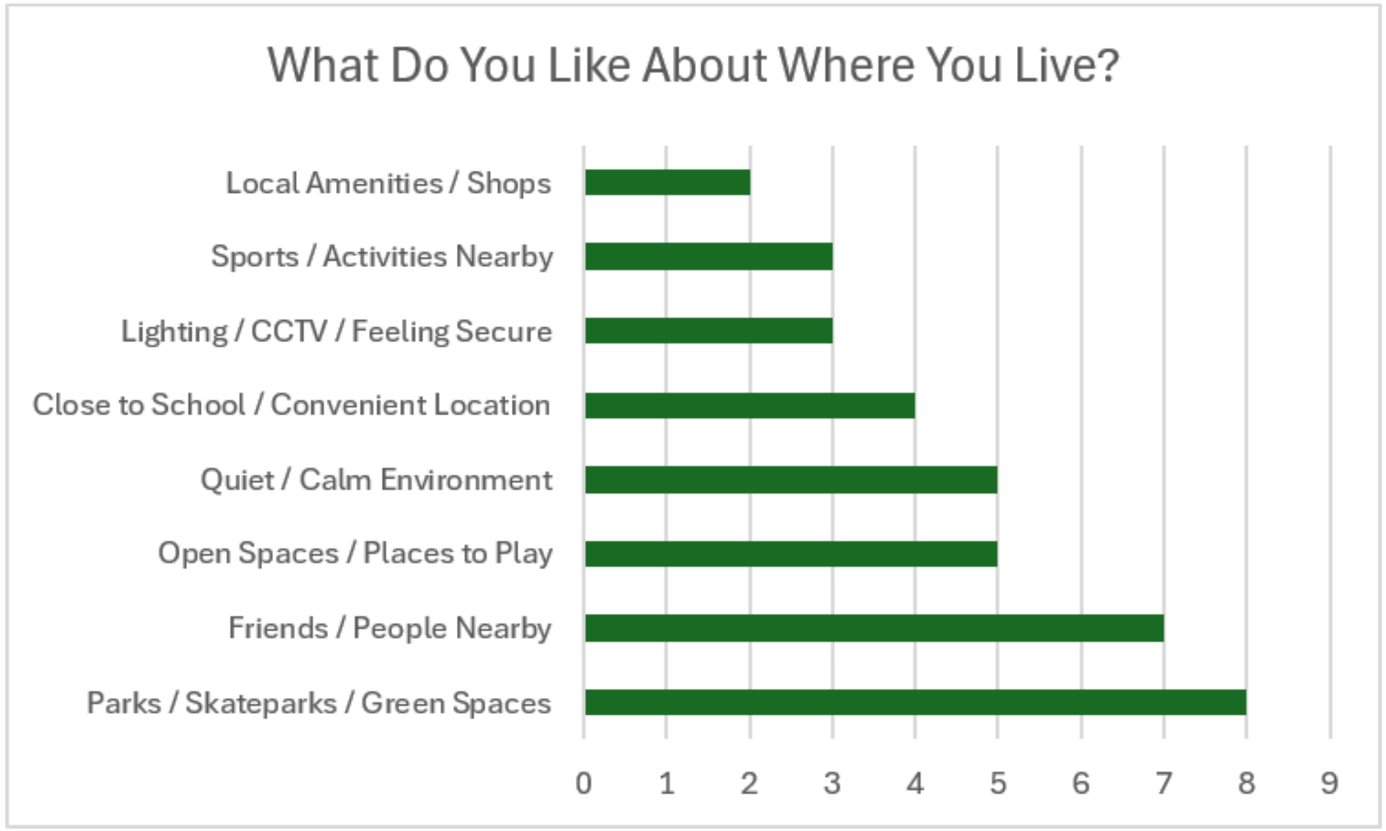
Police survey respondents found the Hub helpful or enjoyable, or received information or support

Attendance: Age Profile



Young people aged 11-14 represented 82% of records containing a valid age.

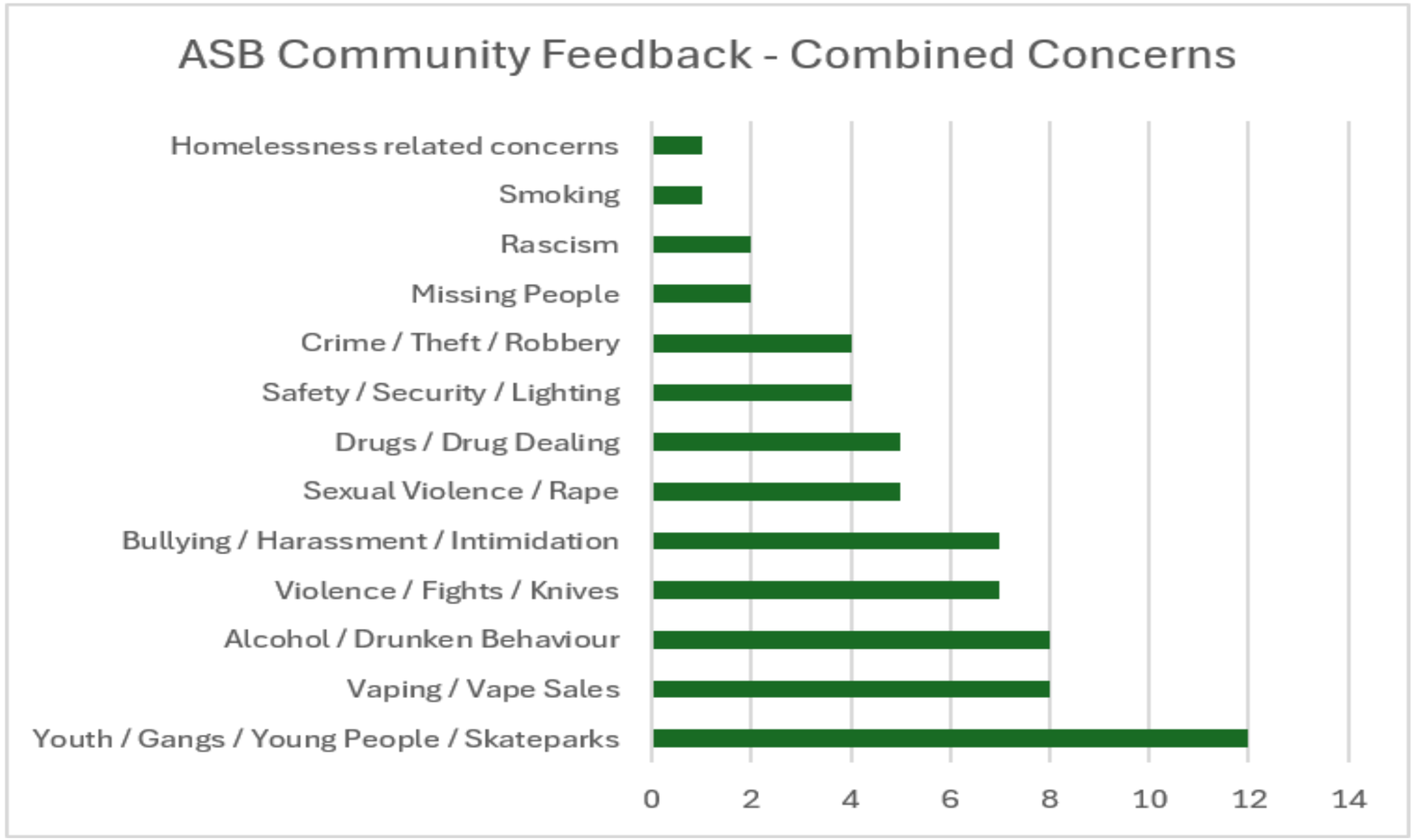
What Young People Value



Parks, green spaces and having friends nearby were the most frequently valued features.

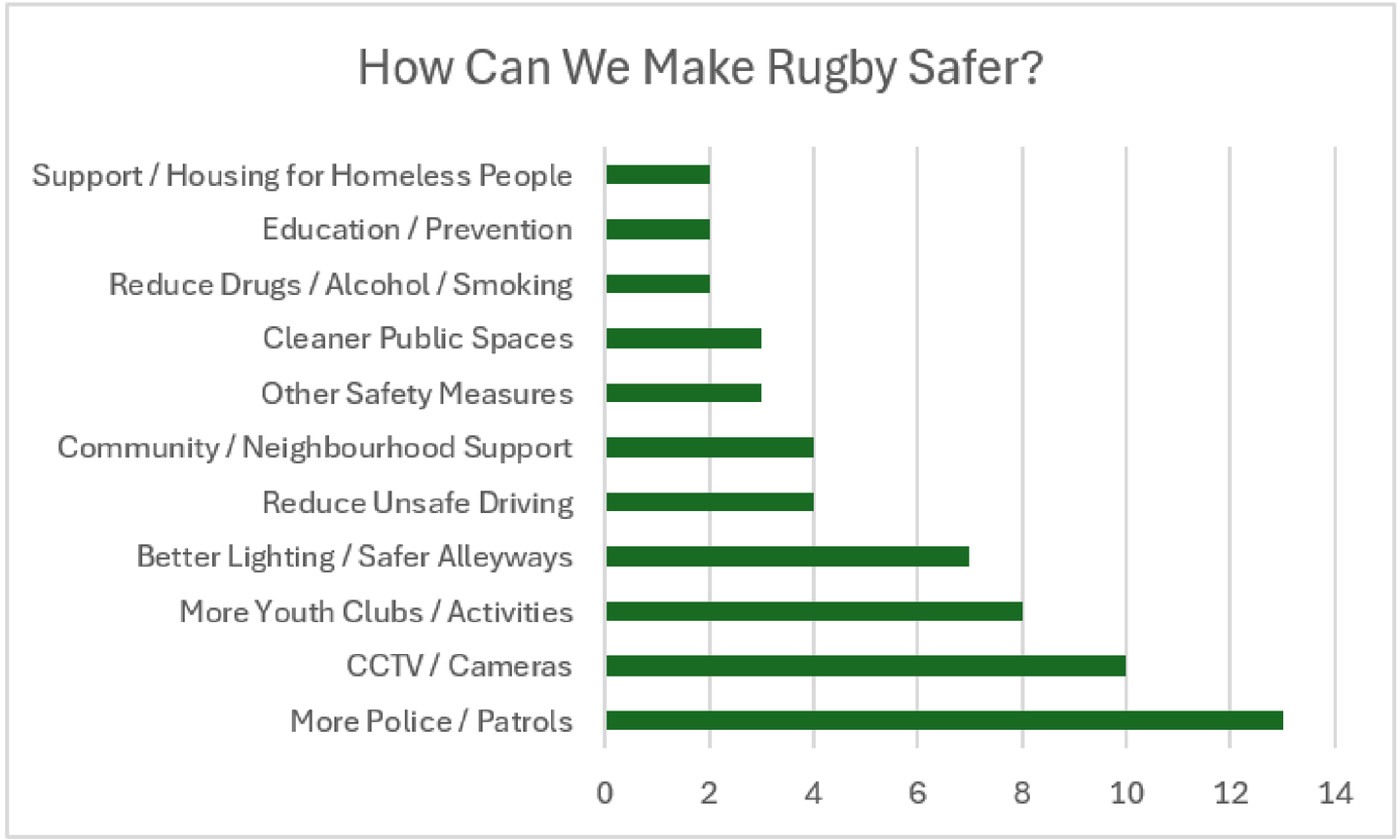
Safety and Serious Violence

PERCEPTIONS



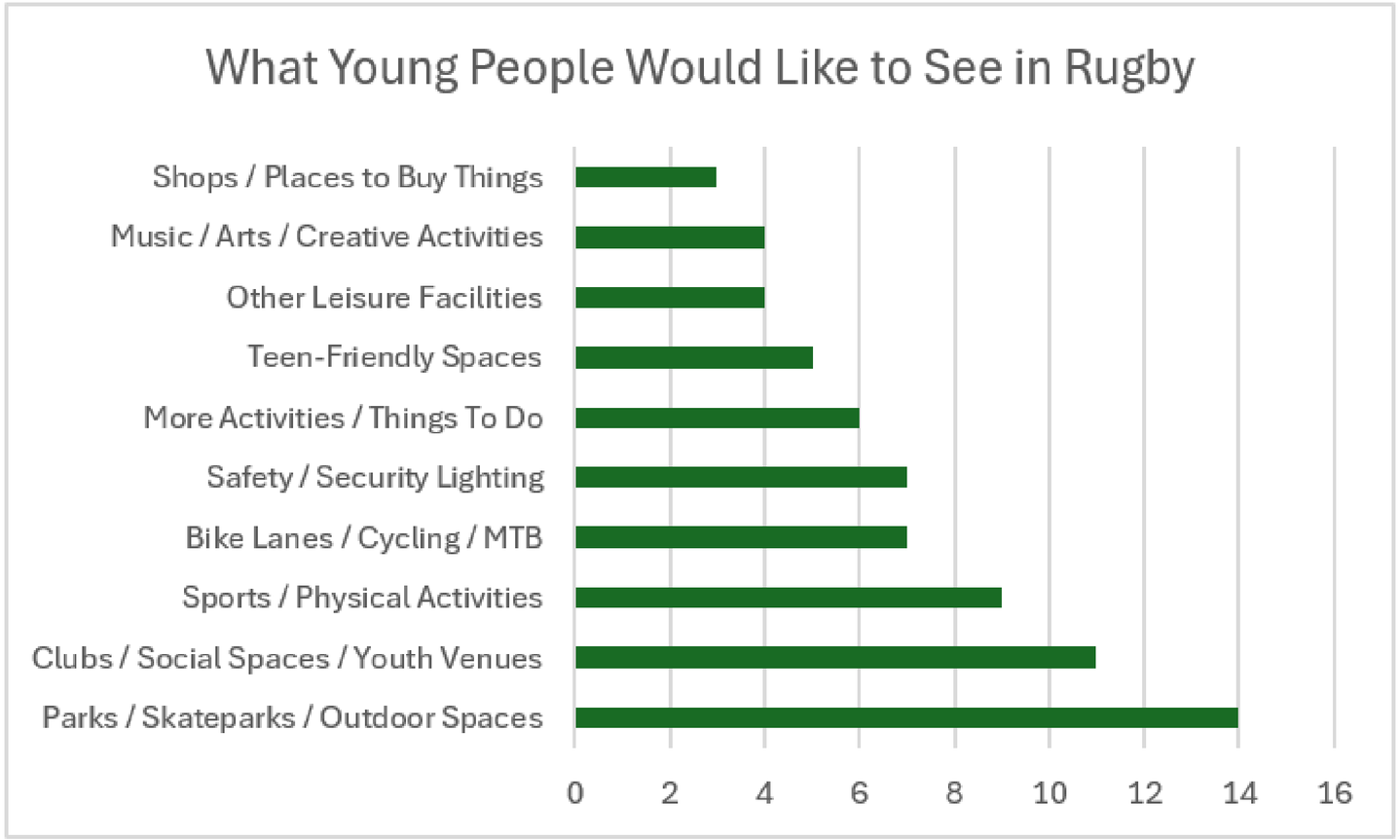
Concerns most frequently related to young people or gangs, followed by alcohol and vaping.

General Safety Concerns



More police patrols and CCTV were the leading suggestions, alongside increased youth activities.

Areas for Improvement



Outdoor spaces, youth venues and sports were the most requested improvements.

Without The Hub

IF THE HUB HAD NOT BEEN AVAILABLE….

Of responses to this question:

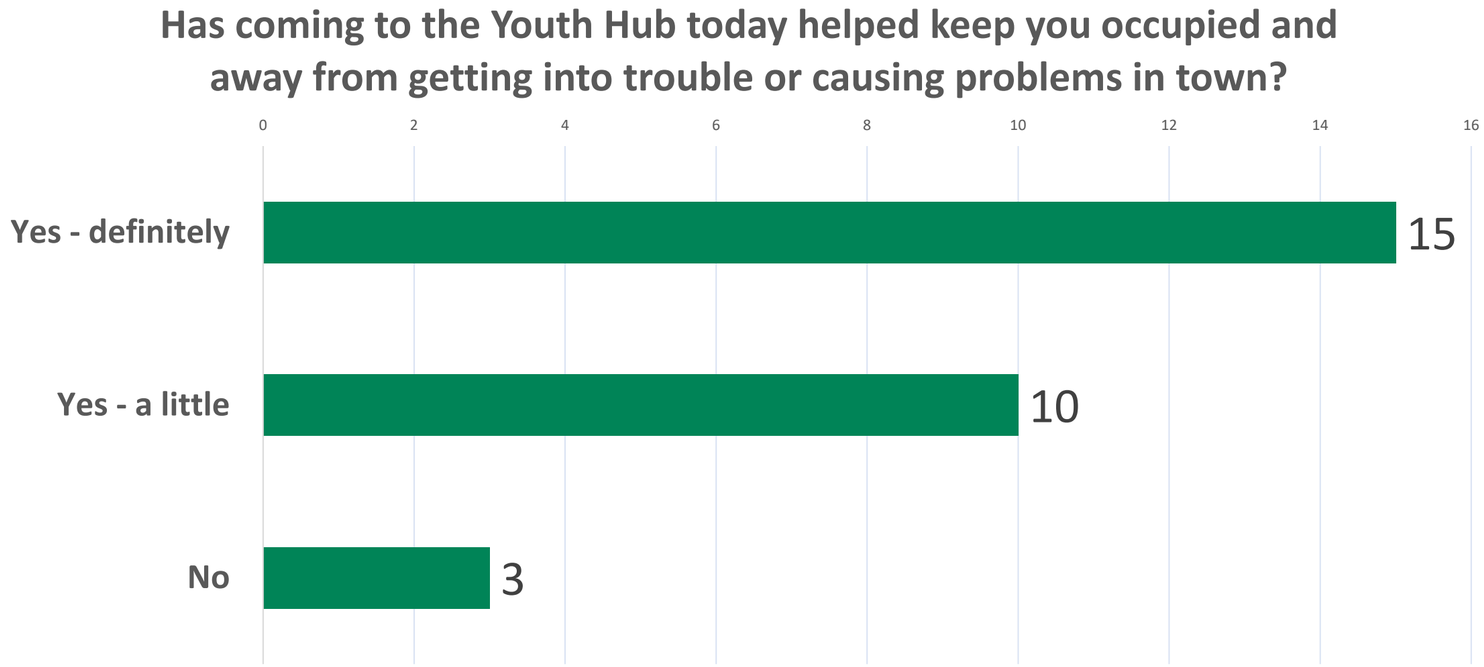
- 30 would have been hanging around the town centre
- 10 would have been in a park/open space
- 9 would have been with friends somewhere else
- 7 would have been gaming/on social media at home
- 8 selected other

Why this matters?

The Hub provided a practical alternative to unstructured time in the town centre and created an opportunity to engage young people before concerns escalate. This was particularly relevant given safety concerns raised elsewhere in the surveys.

Reported Impact

IF THE HUB HAD NOT BEEN AVAILABLE….



89% of responses reported that the Hub had helped at least to some extent.

The Opportunity For Rugby

The hub has demonstrated that young people will engage when Rugby provides somewhere positive, safe and welcoming to go.

- **Engage:** Give young people something positive to do.
- **Prevent:** Create alternatives to unstructured activity and provide early support.
- **Connect:** Build relationships between young people, services and the wider community.

The opportunity now is to turn a successful summer intervention into a sustainable part of Rugby's approach to youth engagement and community safety.

Good News Stories

HOW TO HUB MADE A DIFFERENCE…

A young person who had lost their phone approached a warden they recognised from the Hub. The warden reassured them, contacted their parents and stayed until they arrived. Familiarity with the Hub helped help the young person know where to seek help.

A young person who rarely left home began attending the Hub with their parents. Over time, they joined activities, spoke with staff and became a regular visitor.

A family had previously been concerned about their daughter visiting the town centre without them. After seeing the Hub and hearing their daughter's positive feedback, they left confident allowing her to attend with friends.

A teenager who was initially reluctant to speak with others joined an art activity alongside a warden. They gradually began talking, participating in games and interacting confidently with the group.

Good News Stories

WIDER POSITIVE OUTCOMES…

Wardens called to a group of youths being disruptive , Wardens attended and they were recognised from the hub, due to this they gave the team respect apologised and moved on.

Parents expressed in the hub how the hub had made their children's summer a positive experience and thanked all staff

One young person discovered an interest in art through the Hub, completed several pieces and displayed their work. The experience increased their confidence and encouraged them to consider Art at GCSE.

A group of youths were in the car park on bikes, wardens attended and they left with respect after recognising the team from the Hub.

Young people said the Hub gave them something constructive to do, including learning new skills, playing sports and making new friends.

Positive comments from the businesses in the Clock Towers to say great to see the youths having the Hub, made them see a positive outcome from the youths.

Learned new skills and played sports with new friends

Agenda No 5

AGENDA MANAGEMENT SHEET

Report Title:	Pre-scrutiny of Community Infrastructure Levy (CIL) spending
Name of Committee:	Scrutiny Committee
Date of Meeting:	19 November 2026
Contact Officer:	Neil Holly - Development Strategy Manager
Local Government Reorganisation Implications:	Unspent CIL receipts would on the local government reorganisation date (currently anticipated to be 1 April 2029) be passed to the new unitary council as the successor authority. Control over how that money is spent would similarly pass to the new authority and the money would not be ringfenced to be spent in the former Rugby Borough. If CIL collected up until the reorganisation date is unspent but is resolved to be spent by Rugby Borough Council on a specific project – rather than as at present a broad list of categories – then it may be politically difficult for the new unitary as the successor authority to reallocate that funding. However, unless contracts for spending the money had been entered into, there would be no legal impediment to a successor authority reallocating the money. After a structural changes order is made, the Secretary of State typically issues directions under Section 24 of the Local Government and Public Involvement in Health Act 2007 which would require written consent from the shadow authority before contracts of more than £1,000,000 for capital spend are entered into. Detailed section 24 mechanics (thresholds, effective date) are to follow from MHCLG.
Financial Implications:	The draft document provided below in this report provides estimates of Community Infrastructure Levy funds that may be received.
Risk Management/Health and Safety Implications:	This report considers process only; there are no risk management or health and safety

	implications. These implications would need to be considered at a later stage of identifying specific projects.
Environmental Implications:	There are no direct implications of this report, which considers only process. At the point at which a cabinet report is prepared on specific projects, environmental implications will be considered.
Legal Implications:	The draft document provided below in this report provides a summary of the relevant provisions of the Community Infrastructure Levy Regulations 2010 and Planning Act 2008 which set out what CIL can be spent on. It is intended that the outcome of the process described in the report would be the updating of the list of CIL projects in the council's Annual Infrastructure Funding Statement (AIFS). The requirement to produce an AIFS is set out in Part 10A of the Community Infrastructure Levy Regulations 2010. Regulation 121A(1)(a) requires an AIFS to include "a statement of the infrastructure projects or types of infrastructure which the charging authority intends will be, or may be, wholly or partly funded by CIL".
Equality and Diversity:	There are no direct implications of this report, which considers only process. At the point at which a cabinet report is prepared on specific projects equality and diversity implications will be considered.

Agenda No

Scrutiny Committee - 19 November 2026

Pre-scrutiny of Community Infrastructure Levy (CIL) spending

Public Report of the Strategic Director - Place

Summary
Below is the text of a proposed process for identifying projects on which CIL may be spent. It is intended that this process is advanced at the Planning Services Working Group meeting scheduled for 24 November 2026.

Background

1.1 On 1 April 2024 the council became a Community Infrastructure Levy (CIL) charging authority. The trigger for payment of CIL is commencement of development. Developments granted planning permission prior to the 1 April 2024 do not have to pay CIL.

1.2 Planning permission is usually granted subject to a three year commencement condition – longer in the case of outline planning permissions. This means that the collection of CIL has only started to ramp up from an initially low base.

2 What can CIL be spent on?

2.1 Regulation 59 of the Community Infrastructure Levy Regulations 2010 states that CIL must be spent on the provision, improvement, replacement, operation or maintenance of infrastructure to support the development of the area.

2.2 Section 216 (2) of the Planning Act 2008 defines “infrastructure” as including:

“(a) roads and other transport facilities,

(b) flood defences,

(c) schools and other educational facilities,

(d) medical facilities,

(e) sporting and recreational facilities, and

(f) open spaces”

2.3 This list is non-exclusive, so CIL can be spent other infrastructure to support the development of the area. It cannot be spent on the provision of affordable housing. It also cannot be spent on things that are not physical infrastructure,

such as organising events, running training courses, paying for staff salaries or general operational expenditure.

2.4 Although the council can use CIL to acquire land to deliver infrastructure, it cannot use it to fund the acquisition of land for other purposes, for example commercial or residential development. This rules out using CIL to fund the acquisition of Rugby Central Shopping Centre or Brotherhood House, for example.

3 How much CIL have we collected?

3.1 All sums in the table below exclude sums that would be payable to parish council and admin fees.

Category	Amount	Timing
1. CIL that has already been paid	£92,136.21	Already received
2. CIL where a demand notice has been issued	£308,863.66	Before 26/05/2027
3. CIL amount that on liability notices that have been issued where development has not yet been commenced	£1,634,435.78	23/06/2027 to 01/01/2030 or beyond
Total	£2,035,435.65	

3.2 The full amount listed in category 3 is unlikely to be received because it is unlikely that all the developments in respect of which a liability notice has been issued will be commenced. The timing of receipt is unknown for some of the developments in category 3, including for phases 3-9 of the Crowner Fields Farm (Frasers Campus) development which would contribute between them £1,074.847.71.

4 Proposed principles for spending CIL

4.1 The following principles are recommended for deciding whether projects can be funded by CIL:

(1) Project should align with Corporate Strategy objectives (greener Rugby, fairer Rugby, healthier Rugby, thriving Rugby).

(2) Deliverability. The project should be deliverable within the short term (1-3 years).

(3) Spending within Rugby Borough. CIL collected in the borough should be spent within the borough. This will apply equally after local government reorganisation.

(4) No duplication. CIL should not be used to fund things that are or should be fundable through other sources. For example projects that could be

fundable through s106, parish council CIL receipts, other borough council budgets, NHS budgets or Warwickshire County Council budgets.

(5) No ongoing revenue liabilities. Projects should avoid creating significant new ongoing requirements for revenue funding.

5 Proposed process for spending CIL

5.1 The following staged process is proposed:

5.1.1 **Project identification.** Officers will identify projects from the Corporate Strategy Delivery Plan. Members of cabinet and the Planning Services Working Group will also be invited to nominate projects. Members should ensure that a clear description of the project is provided with sufficient detail for the project to be understood. Members should ensure that the project is capable lawfully of being funded through CIL (see paragraph 2 above) and should consider its potential to satisfy the principles set out in paragraph 4.1 above.

5.1.2 **Initial sift.** Officers will sift the long list of projects generated through project identification and recommend removal of any projects that are not considered feasible or deliverable or which are considered to have weak alignment with the principles n paragraph 4.1.

5.1.3 **Shorter list**. Following the initial sift, officers will (where possible) provide indicative costings for projects and seek comments on the project's deliverability from the relevant delivery partner (internal or external).

5.1.4 **Planning Services Working Group.** PSWG will consider the short list of projects. To establish a recommended prioritisation of the projects, each project will be scored by each member or the working group on a scale of 1-5 against the following criteria: (1) alignment with corporate strategy and CSDP [the more closely aligned, the higher score] (2) impact for Rugby residents [the more residents benefit the higher the score] (3) deliverability [is the project genuinely deliverable within the short term] (4) urgency [are there reasons to prioritise the project now]. Scores of individual members will be aggregated and averaged and an overall ranking produced.

5.1.5 **Consideration by Cabinet.** Cabinet will consider the scoring of PSWG. It will decide whether to adopt all or part of or none of the working group's recommendations into the final prioritised list which will appear in the Annual Infrastructure Funding Statement. The AIFS list should be limited to a maximum of 10 projects, ideally fewer.

5.1.6 **Draw down for individual projects**. Individual cabinet and council report will be required to seek capital funding for individual projects on the list. Projects higher on the list should be prioritised.

5.1.7 **Review of the list**. The list will be reviewed, following the same process as above, at the point at which the top 5 projects on the list are fully

funded or it has been determined by cabinet not to advance them and there is, or is shortly likely to be, surplus CIL funds available.

Name of Meeting: Scrutiny Committee

Date of Meeting: 19 November 2026

Subject Matter: Pre-scrutiny of Community Infrastructure Levy spending

Originating Department: Place

DO ANY BACKGROUND PAPERS APPLY ☐ **YES** ☒ **NO**

LIST OF BACKGROUND PAPERS

Doc No	Title of Document and Hyperlink